

#### **Education and Training Committee, 18 November 2010**

Response to the Department of Health engagement exercises 'To seek views on possibilities for introducing independent prescribing responsibilities for physiotherapists and chiropodists/podiatrists'

#### **Executive summary and recommendations**

#### Introduction

Chiropodists/podiatrists, physiotherapists and radiographers can all currently complete post-registration training to become supplementary prescribers. The Department of Health is currently undertaking an engagement exercise to extend independent prescribing rights to chiropodists/podiatrists and physiotherapists. Any change to prescribing rights would also require public consultation by the Medicines and Healthcare products Regulatory Agency and a change in legislation.

There are separate engagement exercises being run for each of the two professions. However, our response to the engagement exercises will be the same, irrespective of the profession and therefore one draft consultation response is presented to the Committee. The engagement exercise closes on Friday 26 November.

#### Decision

The paper is to note and no decision is required.

#### Background information

The Committee considered a paper on this topic at its last meeting on 16 September 2010. The paper can be found here: http://www.hpc-uk.org/assets/documents/100030A020100916ETC07prescribingrights.pdf

#### **Resource implications**

Subject to the outcome of the engagement exercise, the resource implications include writing standards and a consultation document as well as meetings with relevant stakeholders. These resource implications are accounted for in the Policy and Standards Department work plan for 2010-2011 and will be accounted for in the work plan for 2011-2012.

#### **Financial implications**

Subject to the outcome of the engagement exercise, the financial implications could include printing and mailing of a consultation document on the standards for independent and supplementary prescribing and eventual publication of standards. These will be accounted for in the budget for 2011-2012.

#### Appendices

- Department of Health engagement exercise to seek views on possibilities for introducing independent prescribing responsibilities for physiotherapists
- Department of Health engagement exercise to seek views on possibilities for introducing independent prescribing responsibilities for podiatrists

#### Date of paper

1 November 2010



#### 18 November 2010

#### Health Professions Council response to Department of Health engagement exercise 'To seek views on possibilities for introducing independent prescribing responsibilities for physiotherapists and chiropodists/podiatrists'

The Health Professions Council (HPC) welcomes the opportunity to respond to this consultation.

The Health Professions Council is a statutory UK wide regulator of healthcare professionals governed by the Health Professions Order 2001. We regulate the members of 15 professions. We maintain a register of professionals (called 'registrants'), set standards for entry to our register, approve education and training programmes for registration and deal with concerns where a professional may not be fit to practise. Our main role is to protect the health and wellbeing of those who use or need to use our registrants' services.

We have answered the consultation questions relevant to our role as the statutory regulator of physiotherapists and chiropodists/podiatrists.

#### Questions

## 1. Do you have any comments on these eligibility criteria [for entry to the independent prescribing programme]?

We agree with the proposed entry criteria for training for independent prescribing responsibilities.

## 2. Which of the options [for introducing independent prescribing] do you believe would safely add the most value to patient care?

1. No change, continuing to prescribe as supplementary prescribers and supply and/or administer medicines under Patient Group Directions (PGD) and Patient Specific Directions (PSD).

- 2. Independent prescribing for specified conditions from a specified formulary.
- 3. Independent prescribing for any condition from a specified formulary.
- 4. Independent prescribing for specified conditions from a full formulary
- 5. Independent prescribing for any condition from a full formulary
- 6. A combination of the above options

We do not have comments to make about the option which would safely add the most value to patient care. We believe that the appropriate form of independent prescribing should be decided by the profession, service providers, the Department of Health and other relevant stakeholders.

We want to emphasise that professional regulation does not prevent or limit changes made to prescribing rights for either physiotherapists or chiropodists/podiatrists. Irrespective of the option which is chosen, professional regulation will make sure that the public is protected and that independent prescribers meet the appropriate standards. We will also approve the education programmes which lead to independent prescribing, to ensure the quality of those programmes.

Chiropodists/podiatrist and physiotherapist independent prescribers would have to meet the same requirements as our other registrants. They would only be able to practice where they have the knowledge and skills to do so safely and effectively. In addition, they would have to refer to other professionals where appropriate.

# 3. Have you any comments on the arrangements outlined above for the governance of independent prescribing if the proposals are taken forward? Are there other factors which should be taken into account?

We consider that the governance arrangements for independent prescribing outlined within the document are appropriate and will help to manage the risks associated with independent prescribing. Robust clinical governance arrangements are essential for ensuring good prescribing practice. The regulator plays an important role in ensuring good clinical governance, but the role of employers and the professionals themselves is also vitally important.

If the decision was made to extend independent prescribing rights to physiotherapists and chiropodists/podiatrists, we would need to approve the training in independent prescribing. Approving the education programme allows us to make sure the programme meets the standards that we set. Only individuals who successfully completed the training and then had their entry on our Register annotated would be able to prescribe independently. This means that independent prescribing is not just limited to members of a particular profession, but to appropriately trained members of that profession.

We note that the engagement exercise makes specific reference to the continuing professional development (CPD) all our registrants, including physiotherapists and chiropodists/podiatrists must undertake. Registrants must undertake CPD which meets our standards and which benefits both the delivery of services and service users. A registrant's CPD must also be relevant to their practice, which would include their independent prescribing. However, it is also important that employers and service providers offer relevant CPD opportunities for employees with independent prescribing rights.

# 4. In what circumstances would it benefit patients if appropriately trained physiotherapists and chiropodist/podiatrists, were able to prescribe controlled drugs independently?

5. In what circumstances would it benefit patient care if appropriately trained physiotherapist and chiropodist/podiatrist independent prescribers were able to mix medicines themselves prior to administration or direct others to do so?

6. In what circumstances would it benefit patient care if appropriately trained physiotherapist and chiropodist/podiatrist independent prescribers were able to prescribe unlicensed medicines for their patients?

7. In what circumstances would it benefit patient care if appropriately trained physiotherapists and chiropodist/podiatrists, acting within their level of competence, were able to prescribe medicines 'off label' independently?

8. How would it benefit patients and in what settings, if appropriately trained physiotherapists and chiropodist/podiatrists were able to supply and/or administer medicines that they had prescribed independently?

We believe that questions 4-8 would be best answered by service providers, employers and members of the profession as they do not fall within our remit as a regulator.

# 9. Can you offer any information about potential costs and benefits of physiotherapist and chiropodist/podiatrist prescribing for the impact assessment?

We have outlined some of the implications associated with implementing independent prescribing for physiotherapists and chiropodists/podiatrists in our answer to question 11. Some of these implications would have costs associated with them, for example the costs associated with approving education programmes. However, these costs would not be a barrier to implementing independent prescribing.

# 10. Can you offer any information on how these proposals would impact in equality in your area? Could any group be excluded, or better included, because of the proposal and will there be any problems or barriers for any minority group?

We believe that this question would be best answered by other stakeholders. However, we would like to stress that our regulatory systems for independent prescribers would not have an adverse impact on any minority group.

## 11. Are there any other implications for implementing independent prescribing for physiotherapists and chiropodists/podiatrists?

We have been involved in the Department of Health project board and have had the opportunity to help to formulate the proposals being presented in the engagement exercise. As explained above, professional regulation would not prevent either physiotherapists or chiropodists/podiatrists from practising as an independent prescriber. However, there are various steps which we would need to take if either of these professions gained independent prescribing rights. These steps would apply irrespective of the different option for independent prescribing identified within the engagement exercise.

If a decision was made to introduce independent prescribing for physiotherapists or chiropodists/podiatrists, we would need to set standards of proficiency for the new entitlement. Our Education and Training Committee has already agreed in principle to set standards for independent and supplementary prescribing together. We would need to consult on those standards for three months prior to publication.

Once these standards have been agreed, we would then need to approve education programmes in independent prescribing which met those standards. Where we would need to go and visit the programme, we would need 6 months notice for the visit and up to 3 months following the visit to allow any conditions to be met and the education programme to be approved.

Education programmes would need to be in receipt of our approval prior to physiotherapists or chiropodists/podiatrists completing those programmes. Once the programme had been approved, registrants who successfully completed these programmes would have their entry on our Register annotated. They would then be able to prescribe independently.

We hope you have found our comments useful. If you have any questions, please contact us.

Yours sincerely,

Charlotte Urwin Policy Manager



## **Engagement exercise**

To seek views on possibilities for introducing independent prescribing responsibilities for physiotherapists



#### DH INFORMATION READER BOX

Policy	Estates
HR / Workforce	Commissioning
Management	IM & T
Planning /	Finance
Clinical	Social Care / Partnership Working
Document Purpose	Gathering INFORMATION
Gateway Reference	14685
Title	Engagement exercise to seek views on possibilities for introducing independent prescribing responsiblilites for physiotherapists
Author	Department of Health
Publication Date	03 Sep 2010
Target Audience	PCT CEs, NHS Trust CEs, SHA CEs, Foundation Trust CEs, Medical Directors, Directors of PH, Directors of Nursing, Directors of Adult SSs, PCT Chairs, NHS Trust Board Chairs, Directors of HR, Directors of Finance, Allied Health Professionals, GPs, Directors of Children's SSs
Circulation List	
Description	This engagement exercise provides background and invites views on possible changes to medicines legislation, which would enable physiotherapists to prescribe independently. It may then inform and assist the development of a formal public consultation by the Medicines and Healthcare products Regulatory Agency (MHRA) proposing amendments to the relevant legislation.
Cross Ref	N/A
Superseded Docs	N/A
Action Required	Respond to the questions provided to the mailbox or in writng
Timing	Responses required by 26 Nov 2010
Contact Details	Shelagh Morris AHP PLT Room 5E58 Quarry House, Quarry Hill, Leeds LS2 7UE 0113 2546061
For Recipient's Use	

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In July 2009 the Department of Health (DH) Allied Health Professionals Prescribing and Medicines Supply Mechanisms Scoping Project recommended that further work be undertaken to extend independent prescribing to appropriately trained physiotherapists, in order to improve the safety, effectiveness, patient experience and productivity of healthcare. The DH Non-Medical Prescribing Board accepted the recommendations and agreed that further work should be undertaken to explore independent prescribing by physiotherapists.

This engagement exercise provides background information and invites views on the possible changes to medicines legislation, which would enable appropriately trained physiotherapists to prescribe independently. Depending on the outcome of this exercise, and subject to agreement by Ministers, it may then inform and assist the development of a formal public consultation led by the Medicines and Healthcare products Regulatory Agency (MHRA) proposing specific amendments to the relevant legislation.

This engagement exercise will remain open for 12 weeks, ending Friday 26 November 2010.

## What is non-medical prescribing?

Over recent years changes to the law have permitted a number of professions, other than doctors and dentists, to play an increasing role in prescribing and managing medicines for their patients. There are now over 16,000 qualified nurse independent prescribers and around 1000 qualified pharmacist independent prescribers. More recently, Optometrists have been added to the list of professions able to prescribe independently. Evidence from evaluation of nurse prescribing in 2005<sup>1</sup> and a recent evaluation of nurse and pharmacist prescribing by the Universities of Southampton and Keele (due for publication 2010) indicates that such prescribing is valued by patients and gives them quicker access to the medicines that they need.

1 University of Southampton (2005) Evaluation of extended formulary independent nurse prescribing – Executive Summary, Department of Health, London.



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Physiotherapists have been involved in the direct care of patients for many years. Physiotherapists have experience in the treatment of conditions with medicines through Patient Specific Directions<sup>2</sup> and Patient Group Directions<sup>3</sup>. Since 2005, experienced physiotherapists have been able to train as Supplementary Prescribers (Appendix 1 contains further detail about the various non-medical prescribing and medicines supply mechanisms). This engagement exercise seeks views on possibilities for introducing independent prescribing responsibilities for physiotherapists.

## Who can respond to this engagement exercise?

Everyone is welcome to respond. We hope to hear from the public, patients/patient representative groups, healthcare providers, commissioners, doctors, pharmacists, regulators, non-medical prescribers, the Royal Colleges and other representative bodies.

## How to respond

You can respond in a number of ways:

By using the online response form. Type your answers to the questions into the boxes provided, and then click on 'submit' after the final question (Question 11).

By email to ahpprofessionalleadershipteam@dh.gsi.gov.uk

You may print the form and send it in hard copy to: Shelagh Morris Professional Leadership Team, Department of Health Quarry House Leeds LS2 7UE

2 The term "Patient Specific Direction" is not defined in legislation. It refers to the written instruction of a prescriber which enables a person to sell, supply or administer a medicine to a named patient.

3 The term "Patient Group Direction" and the associated legal requirements are defined in medicines legislation.



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If you have any queries or require further information in relation to this engagement exercise please contact Alex Hill, alexandra.hill @dh.gsi.gov.uk or 0113 254 5846.

#### **Confidentiality of Your Response**

We manage the information you provide in response to this engagement exercise in accordance with the Department of Health's *Information Charter*.

Information we receive, including personal information, may be published or disclosed in accordance with the access to information regimes (primarily the Freedom of Information Act 2000 (FOIA), the Data Protection Act 1998 (DPA) and the Environmental Information Regulations 2004).

If you want the information that you provide to be treated as confidential, please be aware that, under the FOIA, there is a statutory Code of Practice with which public authorities must comply and which deals, amongst other things, with obligations of confidence. In view of this it would be helpful if you could explain to us why you regard the information you have provided as confidential. If we receive a request for disclosure of the information we will take full account of your explanation, but we cannot give an assurance that confidentiality can be maintained in all circumstances. An automatic confidentiality disclaimer generated by your IT system will not, of itself, be regarded as binding on the Department.

The Department will process your personal data in accordance with the DPA and in most circumstances this will mean that your personal data will not be disclosed to third parties. However, the information you send us may need to be passed on to colleagues within the UK Health Departments.

#### www.dh.gov.uk/en/FreedomOfInformation/DH\_088010

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## What physiotherapists do

Physiotherapists are statutorily registered health professionals who diagnose and treat disorders of movement, function, physical performance and / or pain caused by activity, disease, disability or ageing, particularly those that affect the muscles, bones, nervous system, heart, circulation and lungs. They identify and maximise movement and function through health promotion, preventative healthcare, treatment and rehabilitation using a variety of physical, electro-physical, cognitive and pharmaceutical modalities.

Following pre-registration training, many physiotherapists gain experience within a number of disciplines in their early career. Most physiotherapists then go on to specialise, or work exclusively with a specific client group. Perhaps the most well known fields of specialism include musculoskeletal (such as back pain), sports injuries, neurological rehabilitation (such as stroke, brain injury and neurological disease) and trauma rehabilitation (such as broken bones). Respiratory and cardiovascular disease are other areas in which large numbers of physiotherapists specialise. Less well-known areas in which physiotherapists specialise include women's health, acute trauma, vascular, mental health, learning disabilities, spinal injuries, occupational health and military rehabilitation.

Advanced and consultant physiotherapist roles have led the development of physiotherapy to increasing levels of responsibility for diagnosis, onward referral and provision of specialist interventions. The public increasingly use NHS and independent sector physiotherapists directly (eg self-referral) for diagnosis and treatment, without contacting a doctor.

Since the advent of modern medicines legislation in 1968, some physiotherapists have been using medicines safely in their professional practice via a Patient Specific Direction from a doctor. The role of medicines in physiotherapy practice has developed in recent years. The use of injection-therapy in physiotherapy became accepted practice during the 1980's and 1990's, whereby local anaesthetics and corticosteroids are administered by specialist physiotherapists trained in injection therapy for



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the management of some musculoskeletal disorders. There are now estimated to be around 3000 trained injection-therapy physiotherapists. More physiotherapists have administered medicines in practice since the introduction of Patient Group Directions in 2000 and the first physiotherapist Supplementary Prescribers qualified in 2005. Currently, Patient Specific Directions and Patient Group Directions for supply and administration, and supplementary prescribing are used in a broad range of primary care and acute settings. Physiotherapists use these mechanisms with a range of relevant medicines in clinical areas spanning musculoskeletal, pain management, neurological, respiratory, emergency care, women's health, paediatric and elderly care.

#### **Examples of physiotherapy roles**

#### **Musculoskeletal conditions**

An NHS Consultant Physiotherapist for example, will often lead a multidisciplinary team of health professionals in the management of non-surgical musculoskeletal problems, such as back pain and osteoarthritic conditions. They request and interpret investigations such as XRay, MRI scans and blood tests, make diagnoses and deliver treatment including exercises, postural advice, manipulation and medicines. Presently care can be delayed when patients have to make additional visits to other prescribers.

#### **Respiratory physiotherapy**

Respiratory physiotherapists work across a range of settings managing disorders of the heart and lungs which in turn will affect a person's ability to move and function to their best ability. Respiratory physiotherapists use a range of medicines to support optimum lung function including oxygen, bronchodilators, antibiotics and pain relief.

Respiratory physiotherapists manage and deliver hospital and domiciliary services for the management of long term conditions such as asthma, chronic obstructive pulmonary disease and cystic fibrosis. They also provide acute management for exacerbations of respiratory disease, manage ventilated patients who may have suffered trauma to the lungs and provide palliative care to those receiving end-of-life care for chronic respiratory disease.



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#### Women's health

Physiotherapists provide management for conditions such as stress urinary incontinence, overactive bladder symptoms, constipation, other urinary tract and bowel disorders, and specialist post–natal care for women experiencing pelvic pain and dysfunction. Many standardised care pathways advocate primary management with medicines alongside conservative interventions. Women's health physiotherapists work in hospital and community settings, some within self-referral and direct access pathways.

#### **Sports physiotherapy**

For many athletics, rugby and football clubs, a physiotherapist will be the main health professional in regular and prolonged contact with athletes and players. The majority of sports physiotherapists will either be employed by sporting federations, or will work in a self-employed capacity providing self-referral and direct access routes to care for athletes. The physiotherapist will provide immediate pitch side care such as wound management and suturing, immediate injury care and ongoing rehabilitation for a variety of conditions, in collaboration with a player's GP and or sporting federation doctors as needed. The physiotherapist is often the only health professional travelling with the sports team in the UK and overseas.

## Where physiotherapists work

There are at present over 42,000 physiotherapists registered in UK and their work spans a wide cross-section of the healthcare system. Most work in the NHS. They work in hospitals and in a wide variety of community teams, GP practices and independent settings. Many physiotherapists provide care for patients and carers in their own homes, in nursing homes or day centres, in schools and in health centres. The Chartered Society of Physiotherapy estimates that around 35% of physiotherapists undertake an element of their work in the private sector. In addition physiotherapists work in other settings such as schools, occupational health, the Armed Forces and with sports teams.



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## How physiotherapists are trained and regulated

Pre-registration training of physiotherapists consists of an approved three or four-year university course leading to a BSc in physiotherapy. Students who already hold a BSc in a related science subject can also follow a pre-registration MSc in physiotherapy. Graduates of both the BSc and MSc pre-registration courses are eligible for statutory registration with the regulator – the Health Professions Council (HPC). Registrants are entitled to use the protected title 'physiotherapist'. The HPC sets standards for a physiotherapist's education, training, competence, conduct, behaviour and health. Any person who wishes to practise as a physiotherapist in the UK must, by law, have their name registered with the HPC. Physiotherapists must undertake continuing professional development in order to remain registered with the HPC. The HPC also regulates the fitness to practice and re-registration of those already on the register and has the powers to remove individuals from their register if the person falls below the standards required to ensure public safety.

The scope of physiotherapy is very wide and covers a variety of physical, cognitive and kindred interventions, including pharmaceutical interventions aimed at improving physical movement and function. A physiotherapist's scope of practice will change over time because of experience, specialisation in a certain clinical area or with a particular client group, or a movement into roles in management, education or research. A physiotherapist must undertake the necessary ongoing training and experience to demonstrate that they are capable of working lawfully, safely and effectively within their given scope of practice and must not practise in areas where they are not proficient. The HPC approves the training, sets the standards required of physiotherapist supplementary prescribers and annotates their names on the register.

This regulatory process would also apply to physiotherapist independent prescribers.



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# How would physiotherapist independent prescribers be trained?

The present multiprofessional training is provided as an integrated programme for independent and supplementary prescribers. It is the legislative framework which defines the mechanism(s) available to each profession and the assessment of course participants. For example nurses and pharmacists, who successfully complete the programme are able to practice as both independent and supplementary prescribers. However, physiotherapists who successfully complete the programme are only able to practice as supplementary prescribers. Appendix 1 provides further details about independent and supplementary prescribing.

The HPC has already approved a number of courses to provide training for physiotherapists as supplementary prescribers. An outline curriculum framework for physiotherapist independent prescribing would need to be developed and the HPC will have the authority to approve courses for the provision of physiotherapist independent prescribing training. Physiotherapists already qualified as supplementary prescribers may be required to undertake additional training in order to practice as independent prescribers.

#### Eligibility for training as a physiotherapist independent prescriber

Not all physiotherapists would need to train to become independent prescribers. It is suggested that all entrants to the training programme would need to meet the following requirements:

- Be registered with the Health Professions Council
- Be practising in an environment where there is an identified need for the individual to prescribe independently
- Have at least three years relevant post qualification experience
- Have support from their employer
- Have an approved medical practitioner to supervise and assess their clinical training as a prescriber



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Physiotherapist independent prescribers would have an annotation on the HPC register. This would also require them to undertake appropriate steps to maintain their skills and competence in keeping with the HPC regulatory standards. The HPC would need to amend their standards for physiotherapists, to reflect physiotherapist independent prescribing and they have indicated their willingness to do this in due course if proposals move forward.

#### QUESTION

#### 1. Do you have any comments on these eligibility criteria?

# What benefits would physiotherapist independent prescribing bring?

Independent prescribing would improve outcomes for patients, whilst also providing greater costeffectiveness and choice for patients and commissioners. Physiotherapists would use independent prescribing where autonomy in medicines use would facilitate effective care for the patient, where the timely instigation of appropriate medicines management would prevent a deterioration in a patient's health status and where the appropriate use of medicines would enhance the aims of the physiotherapy programme that has already been established for the patient. For example:



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- Many musculoskeletal services are delivered by physiotherapists and often the total patient pathway may not need the involvement of a doctor. This scenario is increasing with the adoption of self-referral to physiotherapy in the NHS. The care pathways for many musculoskeletal and orthopaedic conditions indicate the use of certain medicines, yet patients may experience a delay in effective pain management if they need to see more than one professional at different times. Independent prescribing would mean that the patient is able to receive all their care from one professional where it is appropriate to do so.
- Many chronic long-term respiratory conditions are effectively managed in the patient's own home by a physiotherapist. From time to time, a physiotherapist may assess that a patient's respiratory function is quickly declining requiring immediate additional medication to prevent an acute exacerbation of a chronic condition. Where the physiotherapist is immediately able to prescribe appropriate nebulisers and oxygen, the patient's condition may be quickly managed, which reduces the anxiety experienced by the patient and may prevent an unscheduled admission to hospital.
- For patients in many clinical settings, adequate pain control is essential to facilitate compliance and progression with exercise and conditioning based rehabilitation programmes. In addition, as rehabilitation programmes progress many patients are able to reduce their need for pain control. Physiotherapists with autonomy in medicines use would be able to ensure that the patient's medication needs are tailored to their symptoms and suitable for the stage of physiotherapy-led rehabilitation.

Independent prescribing would enable innovative service redesign to be planned to make best use of physiotherapists skills in physical movement and rehabilitation, to ensure patients receive the medicines they need at the time they need them. For example, in areas as diverse as women's health and sports physiotherapy, enabling patients immediate appropriate pharmacological management alongside physical treatment, whilst avoiding delays associated with additional appointments with other pescribers. Independent prescribing could also provide greater choice for patients, GPs and



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commissioners. By reducing unnecessary appointments with different professionals, the costs of care may reduce. As specialist physiotherapists draw upon a variety of non-pharmaceutical treatments, it is possible that fewer prescriptions overall would be needed.

Independent prescribing would also enhance the flexibility and expertise of the workforce and thereby improve care for patients now and in the future.

## **Protecting the public**

Physiotherapist independent prescribing has the potential to improve patient safety by improving medicines management, reducing delays in receiving care and potentially reducing hospital admissions.

Safeguards are of utmost importance because independent prescribing by any profession carries inherent risks. The two main risks which must be considered are:

- the potential risk to patient safety of inappropriate prescribing of medicines; and
- the risk to patient safety of failure to share information e.g. if the GP record was not updated in a timely manner.

The following principles would underpin prescribing responsibilities for physiotherapists:

- Patient safety is paramount. Prescribing responsibilities should only be enabled if they will deliver safe, effective and more convenient care for patients
- Prescribers should only prescribe and practice within the limits of their clinical competence and scope of practice
- Prescribing must be underpinned by robust governance structures



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- Independent prescribers must take full clinical and professional responsibility for their decisions. Prescribers need to be able to recognise when they need to ask for support in relation to a patient's care
- Training should be determined locally, within a nationally agreed outline curriculum for prescribing training
- Dispensing pharmacists and those charged with reimbursing prescriptions need to be able to identify prescribers easily through an annotation on the professional register
- As is the case for existing prescribers who independently prescribe, the same standards of training, practice, governance and regulation will apply regardless of whether the physiotherapist is working in the NHS, independent or other settings.

### **Governance and safeguards**

The Health Professions Council (HPC) was created by the Health Professions Order 2001 and is the statutory regulator of 15 health professions, including physiotherapy. As part of their duty to protect the public, the HPC has a statutory responsibility to set standards of proficiency for physiotherapists. This would include setting standards for Independent Prescribing. The HPC would also have a duty to assess and accredit educational institutions as recognised providers of training for physiotherapist independent prescribing.

The Chartered Society of Physiotherapy (CSP) is the professional body for the UK's chartered physiotherapists. The CSP will produce detailed guidance for practitioners relating to good practice for independent prescribing, if this is introduced. As has been the case for nurses, pharmacists and optometrists, the National Prescribing Centre offered to produce a competence framework for physiotherapist independent prescribers. However, the development of a single generic competency framework for all prescribers is currently being considered.



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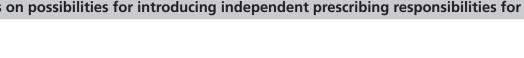
imployers will retain responsibility for ensuring adequate skills, safety and appropriate environments for physiotherapist independent prescribing. Employers would also be responsible for ensuring that there is a need for a physiotherapist to undertake prescribing responsibilities, before the physiotherapist embarks on training – as well as ensuring that there is opportunity to prescribe post-training. The same standards would apply regardless of whether the physiotherapist is working n the NHS, independent or other settings.

#### Continuing Professional Development (CPD):

All physiotherapists are required to keep up-to-date in their practice and are required to renew their registration every two years. The HPC sets standards for CPD which all registrants must meet. The HPC undertakes a random sample audit every two years as part of the re-registration process, to ensure that its registrants are meeting its standards for CPD – thus keeping up-to-date and maintaining their fitness to practise. If introduced, physiotherapist independent prescribers would have a similar responsibility to keep up-to-date with clinical and professional developments in medicines use to maintain their registration.

#### Access to the medical record:

f independent prescribing is implemented it is essential that prescribing physiotherapists have up-to-date relevant and proportionate information about a patient's medical history and medicines. This is achieved by patient consent, to gain either by direct access to the patients file in secondary are, GP record in primary care or the community and via referral letters in outpatient settings. ndividual prescribers must assure themselves that they have all relevant information and if there is iny doubt, further information should be sought before prescribing takes place.



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#### Updating the medical record:

It is essential that any prescribing activity by physiotherapists is known to other healthcare professionals caring for the same patient, such as the patient's GP and patients informed of this. Nurse prescribers and existing physiotherapist supplementary prescribers are currently expected to update a patient's notes contemporaneously if possible and in any event within 48 hours of the episode of care. This may be done electronically where possible, via an email or electronic update to the GP's office where the patient's notes are held, or by fax to the GP's surgery, ensuring good information governance procedures are taken to ensure its safe transfer. There will be a requirement on prescribing physiotherapists to update the patient's relevant medical records in a timely manner.

# **Options for introducing physiotherapist independent prescribing**

Independent prescribing by physiotherapists could take various forms, such as those outlined in the options below. Appendix 2 outlines the main conditions and medicines pertaining to physiotherapy practice.

#### **Option 1. No change**

Highly skilled and experienced physiotherapists would continue to be eligible to train as supplementary prescribers. Depending upon local employment arrangements, appropriately trained physiotherapists would continue to supply and/or administer medicines under Patient Group Directions (PGD) and Patient Specific Directions (PSD).

#### Benefits

The existing arrangements have proved safe and in some settings, they permit physiotherapists to supply patients with the medicines that they need.



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#### Limitations

Recent scoping work<sup>4</sup> has indicated that the existing arrangements do not best support the needs of patients, particularly when a physiotherapist is providing self referral, first contact, diagnostic, or community care. Where patients require medicines management, outside that specified in a Patient Group Direction, they would continue to have to visit another professional. The existing arrangements are difficult and costly to administer.

Under this option, the creation of innovative new care pathways will continue to be limited, creating less choice and ongoing unnecessary costs for commissioners. Consequently, an opportunity to improve outcomes for patients, would be missed.

#### **Option 2. Independent prescribing for specified conditions from a specified formulary**

Appropriately trained physiotherapists would be permitted to prescribe independently from a list of specified medicines for a specified list of conditions.

#### **Benefits**

This option could benefit patients provided that their condition and the drugs they need, are listed.

#### Limitations

Patient's whose condition or medicines needs do not appear on the lists of prescribable medicines and conditions, would not be able to benefit. As the physiotherapy profession spans a vast range of patient groups, either the lists of conditions and medicines would need to be extensive, or certain groups of patients would be excluded. In addition, a limited formulary and list of conditions, would need updating regularly, to support ongoing current best practice. This would require lengthy administrative and legislative processes and may not be responsive to the needs of patients or developments in clinical care.

4 Department of Health (2009). Allied Health Professionals Prescribing and Medicines Supply Mechanisms Scoping Project Report. www.dh.gov.uk/prod\_consum\_dh/groups/dh\_digitalassets/documents/digitalasset/dh\_103949.pdf



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## **Option 3. Independent prescribing for any condition from a specified formulary**

Appropriately trained physiotherapists would be permitted to prescribe independently for any condition within their competence but only from a list of specified medicines.

#### Benefits

A wider range of patients could benefit from this option, than could under option 2.

#### Limitations

Patients whose medicines needs do not appear on the list of prescribable medicines would not be able to benefit fully. As with option 2, the lists would be difficult to administer and this option would be potentially unresponsive to the needs of patients and current best clinical practice.

## **Option 4. Independent prescribing for specified conditions from a full formulary**

Appropriately trained physiotherapists would be permitted to prescribe independently any medicine within their competence, but only for specified conditions.

#### **Benefits**

A wider range of patients would benefit from this option, than could benefit under option 2.

#### Limitations

Patients with a condition that does not appear on the list, would not be able to benefit fully.

As with option 2, the lists would be difficult to administer and keep up-to-date. This option would potentially be unresponsive to the needs of patients and current best clinical practice.

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#### **Option 5. Independent prescribing for any condition from a full formulary**

Appropriately trained physiotherapists would be permitted to prescribe independently any medicine for any condition, within their competence.

#### Benefits

Patients would be able to make direct contact with appropriately trained physiotherapists and receive the care and medicines they need, without having to make additional appointments with other prescribers. A greater number of patients could benefit from improved care, faster care and greater convenience.

#### Limitations

This option has no obvious limitations. It is the most flexible option and stands to benefit the most patients.

#### **Option 6. A combination of the above options**

Appropriately trained physiotherapists would be able to prescribe independently by some combination of the above options. This could be achieved in a number of ways. For example, prescribing any medicine within the prescriber's competence in a hospital setting, but only from a list of specific medicines in a community setting.

#### Benefits (based on the example above)

This approach could benefit patients, provided that their condition or the medicine they need was on the list, for the setting in which their care was being delivered.

#### Limitations (based on the example above)

This approach could be difficult to administer and regulate, particularly for individual physiotherapists who work in a combination of different settings. Patients whose conditions or medicines needs vary from the defined list would not be able to benefit fully. This option would also create a risk that patients moving between settings would be unable to receive consistent care.



About this engagement exercise	QUESTION	
What is non-medical prescribing?	2. Which of the above options do you believe would safely add the most value to patient care? (if option 6, please provide details)	
Who can respond to this engagement exercise?		
How to respond		
What physiotherapists do		
Where physiotherapists work		
How physiotherapists are trained and regulated		
How would physiotherapist independent prescribers be trained?	3. Have you any comments on the arrangements outlined above for the governance of	
What benefits would physiotherapist independent prescribing bring?	independent prescribing by physiotherapists if the proposals are taken forward? Are there other factors which should be taken into account?	
Protecting the public	other factors which should be taken into account?	
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## **Further considerations**

#### **Controlled drugs**

Controlled drugs are prescription medicines containing drugs controlled under the Misuse of Drugs legislation. Examples include benzodiazepine, morphine and pethidine, but also more commonly used drugs such as diazepam or some codeine preparations, which physiotherapists may need to use to help control a patient's pain. They are classified by law based on their benefit when used in medical treatment and their harm if misused. If physiotherapists are to be able to prescribe controlled drugs independently as part of any of the above options, separate amendments would need to be made to legislation governing controlled drugs within the UK by the Home Office and the Department of Health and Personal Social Services in Northern Ireland's Misuse of Drugs Regulations.

Physiotherapists are currently able to prescribe controlled drugs via supplementary prescribing arrangements. At present, nurse independent prescribers can prescribe from a list of 13 controlled drugs, but only for specified conditions. Pharmacist independent prescribers cannot as yet prescribe any controlled drug independently. Optometrist independent prescribers cannot prescribe controlled drugs. However, changes to UK misuse of drugs regulations are anticipated to enable nurse and pharmacist independent prescribing of controlled drugs, thus removing the present restrictions for nurse and pharmacist independent prescribers.

#### QUESTION

4. In what circumstances would it benefit patients if appropriately trained physiotherapists, were able to prescribe controlled drugs independently?

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5 National Prescribing Centre (2010). Mixing of medicines prior to administration in clinical practice: medical and non-medical prescribing. Gateway ref: 14330

Appendix 2

### Mixing of medicines prior to administration

Clinical practice sometimes requires the mixing of two licensed medicines, for example corticosteroid and local anaesthetic agents in the management of certain musculoskeletal disorders, thus creating an unlicensed medicine. In May 2010, new guidance on mixing was issued<sup>5</sup> which clarified that:

- Doctors and dentists can mix medicines themselves and direct others to mix
- Nurse and pharmacist independent prescribers can mix medicines themselves and direct others to mix
- Supplementary prescribers can mix medicines themselves and direct others to mix, but only where that forms part of the written Clinical Management Plan for an individual patient

#### QUESTION

5. In what circumstances would it benefit patient care if appropriately trained physiotherapist independent prescribers were able to mix medicines themselves prior to administration or direct others to do so?



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### Prescribing of unlicensed medicines

Unlicensed medicines are those which do not have a Marketing Authorisation (or product licence) which is valid in the UK. The prescribing of unlicensed medicines is permitted under legislation subject to certain conditions which are that the relevant medicinal products are supplied in response to bona fide unsolicited orders, formulated in accordance with the specifications of certain prescribers for use by individual patients on the prescriber's direct personal responsibility, and in order to fulfil "special needs". The product must be made by a person holding a manufacturer's licence for this purpose.

#### QUESTION

6. In what circumstances would it benefit patient care if appropriately trained physiotherapist independent prescribers were able to prescribe unlicensed medicines for their patients?



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### "Off-label" prescribing or supply of medicines

These are medicines which have a product licence or marketing authorisation, but are prescribed or supplied for a different use to those detailed in the summary of product characteristics. An example is the use of low dose amitriptyline (an antidepressant) in the treatment of neuropathic pain. Presently doctors, dentists, nurse and pharmacist independent prescribers, and allied health profession supplementary prescribers are able to prescribe medicines in this way.

#### QUESTION

7. In what circumstances would it benefit patient care if appropriately trained physiotherapists, acting within their level of competence, were able to prescribe medicines "off label" independently?

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### Simultaneous prescribing and administration

For safety reasons, it is a long standing principle that prescribers prescribe medicines and a pharmacist then supplies the medicines in accordance with that prescription. However, in certain circumstances it may be in a patient's best interests for a prescriber to be able to supply or administer a medicine to that patient immediately, without waiting for a pharmacist to dispense it. For example, a patient may benefit from the delivery of a corticosteroid injection for arthritis pain, during the course of an outpatient appointment, rather than having to wait for another appointment to have the injection delivered. Physiotherapists are already able to supply a limited range of medicines direct to their patients under Patient Group Directions. In such settings, the supplies of medicines must be stored safely and in accordance with any special conditions relating to specific medicines.

It is not however the intention that physiotherapist independent prescribers should, as a normal routine, supply medicines direct to their patients. The dispensing of prescriptions properly lies with pharmacists. The sale, supply and administration arrangements existing under Patient Group Directions would remain unchanged.

#### QUESTION

8. How would it benefit patients and in what settings, if appropriately trained physiotherapists were able to supply and/or administer medicines that they had prescribed independently?



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## **Additional questions:**

9. Can you offer any information about potential costs and benefits of physiotherapist prescribing for the impact assessment, eg. Benefits in terms of time savings to GPs, costs relating to the numbers of physiotherapists likely to go forward for training, or any other factors?

10. Can you offer any information on how these proposals would impact on equality in your area, particularly concerning disability, ethnicity, gender, sexual orientation, age, religion or belief, and human rights? Could any group be excluded, or better included because of the proposal, and will there be any problems or barriers for any minority group?

About this engagement exercise	11. Are there any other implications for implementing independent prescribing for physiotherapists?	
What is non-medical prescribing?		
Who can respond to this engagement exercise?		
How to respond		
What physiotherapists do		
Where physiotherapists work		
How physiotherapists are trained and regulated		
How would physiotherapist independent prescribers be trained?	Name	
What benefits would physiotherapist independent prescribing bring?	Patient/Public AHP Doctor Nurse Pharmacist	
Protecting the public	Organisation (if applicable)	
Governance and safeguards	Are you responding on behalf of the organisation	
Options for physiotherapist independent prescribing	Email:	
Further considerations	Tel No:	
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### **APPENDIX 1**

## Non-medical prescribing and medicines supply mechanisms<sup>6</sup>

#### **Mechanism summary**

**Patient Specific Direction** is a prescriber's (normally written) instruction, which enables a person to supply or administer a medicine to a named patient.

**Patient Group Direction** within the NHS is a written instruction for the supply and/or administration of a licensed medicine to a patient or group of patients, where the patient may not be individually identified before presenting for treatment. The Direction must be agreed/signed by a doctor and a senior pharmacist, and approved by the employer – typically a PCT or NHS Trust. It authorises certain named registered health professional(s) to supply/administer a licensed medicine.

**Patient Group Directions** outside the NHS are restricted to independent hospitals, clinics and agencies registered with the Care Quality Commission in England and equivalents in the devolved administrations. They can also be implemented, subject to conditions, by the Defence Medical Services, the UK Police Forces and the UK Prison Services. The Direction enables the sale, supply and/or administration of a licensed medicine to a patient or group of patients, where the patient may not be individually identified before presenting for treatment. The Direction must be agreed/ signed by a doctor and a senior pharmacist, and approved by the body or representative specified in medicines legislation. It authorises certain named registered health professional(s) to supply/ administer a licensed medicine.

**Exemptions** (to medicines legislation) allow sale, supply and administration of specific drugs in specific circumstances.

6 Further details can be found in DH and National Prescribing Centre guidance, and an overview with definitions in Medicines Matters (DH, 2006).



About this engagement exercise	Mechanism summary
What is non-medical prescribing?	<b>Supplementary Prescribing</b> is a voluntary prescribing partnership between individual members of certain registered healthcare professionals and an independent prescriber (doctor) to provide
Who can respond to this engagement exercise?	treatment for an individual patient, with that patient's agreement, through a written clinical
How to respond	management plan. The Supplementary Prescriber can alter dose, remove or write prescriptions according to that plan.
Vhat physiotherapists do	Independent Prescribing involves taking full responsibility for prescribing decisions and
Where physiotherapists work	autonomously writing prescriptions.
How physiotherapists are trained and regulated	
How would physiotherapist independent prescribers be trained?	
What benefits would physiotherapist independent prescribing bring?	
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## **APPENDIX 2**

What is non-medical prescribing?

About this engagement exercise

## Main conditions and medicines – physiotherapy

Who can respond to this engagement exercise?

How to respond	System	Medicine category	Indicative conditions	Evidence/guidance
What physiotherapists do	Gastro- Intestinal	Mucosal protectants	Chronic bowel conditions	NICE CG017 (dyspepsia)
Where physiotherapists work	System		Stroke care and rehabilitation	
How physiotherapists are trained and regulated How would physiotherapist independent prescribers be trained?			Chronic pain conditions requiring opioid	
What benefits would physiotherapist independent prescribing bring?			analgesia use MSK conditions	
Protecting the public			requiring NSAID	
Governance and safeguards			Respiratory conditions where reflux is a	
Options for physiotherapist independent prescribing			contributing factor e.g. asthma	
Further considerations		Oral rehydration therapy	Conditions causing acute uncomplicated	
Additional questions			diarrhoea e.g. overseas travel	
Appendix 1		Anti-motility	Urinary/faecal	NHS Clinical Knowledge
Appendix 2		Laxatives	incontinence where constipation is a factor	Summaries (CKS) for Constipation



About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?	Cardiovascular	CPR adrenaline	Cardiac collapse	NICE CG8 (MS);
Who can respond to this engagement exercise? How to respond	System		Stroke	NICE CG68 (Stroke); NICE CG35 (PD) NICE CG92 – VTE
What physiotherapists do		Anticoagulants	Post-operative conditions with	prevention NICE CG5, chronic heart failure
Where physiotherapists work How physiotherapists are trained and regulated			prolonged reduced mobility	NHS Clinical Knowledge Summaries (CKS) for Stroke and TI
How would physiotherapist independent prescribers be trained?	Respiratory	Short and long term	Asthma	NICE CG101 (COPD);
What benefits would physiotherapist independent prescribing bring?	System	b2 agonists	COPD	CG69 (RTI Antibx usage)
Protecting the public		Antimuscarinics	Bronchiectasis	British Thoracic Society guidelines
Governance and safeguards Options for physiotherapist independent prescribing		Theophyline	Management of ventilated patients in acute settings.	NHS Clinical Knowledge Summaries (CKS) for Asthma
		Combination	Cystic fibrosis	COPD
Further considerations		preparations	Palliative Care	BTS/SIGN guidelines
Additional questions		Corticosteroids		chronic asthma
Appendix 1		Cromoglycants		
		Anaphylaxis		
Appendix 2		Respiratory stimulants		



About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance	
What is non-medical prescribing?	Respiratory	Oxygen	As required for short-		
Who can respond to this engagement exercise?	System (continued)		term, long-term, ambulatory, and		
How to respond			ventilated use in patients with traumatic, short-		
What physiotherapists do		Mucolytics	term, long-term, and terminal respiratory		
Where physiotherapists work		Expectorants	conditions		
How physiotherapists are trained and regulated			Humidification		
How would physiotherapist independent prescribers be trained?		Decongestants			
What benefits would physiotherapist independent prescribing bring?		Oral hygiene			
			Oral candida		
Protecting the public		Oral inflammation			
Governance and safeguards		Other – tracheotomy	Oral Preparations for		
Options for physiotherapist independent prescribing		maintenance	ventilated patients		

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About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?	Central Nervous System	Neuropathic pain medicines	Chronic pain management	NICE CG96 (neuropathic pain)
Who can respond to this engagement exercise?		e.g: Tricyclic antidepressants	Pelvic pain – Women's	British Pain Society
How to respond			health	Guidelines for opoid use
What physiotherapists do			End of life or chronic conditions	in pain management
Where physiotherapists work			Respiratory distress	
How physiotherapists are trained and regulated			Chronic pain services	
How would physiotherapist independent prescribers be trained?			Neurological dystonias	
What benefits would physiotherapist independent prescribing bring?			Chronic pelvic pain/ vulvydynia	
Protecting the public		Non-opioid analgesics	Simple pain	WHO analgesic ladder
Governance and safeguards			Chronic pain	
Options for physiotherapist independent prescribing			Chronic pelvic pain	
Further considerations		Opioid analgesia	Post-operative care	
			Oncology services	
Additional questions			End of life care	
Appendix 1			Chronic pain services	
Appendix 2			Continence services	



About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?	Central Nervous System	Anti-migraine drugs	MSK pain services e.g. headache	
Who can respond to this engagement exercise? How to respond	(continued)	Anti-epileptics	Neurological physiotherapy – tonic-	
What physiotherapists do Where physiotherapists work		SSRIs	clonic seizures Stress urinary incontinence	
How physiotherapists are trained and regulated		Anti-emetics	Nausea and vomiting from – surgery/from	
How would physiotherapist independent prescribers be trained? What benefits would physiotherapist independent prescribing bring?			opioid analgesia use/ stomach upsets	
Protecting the public		Torsion dystonia	Adult and paediatric neurological physiotherapy –	Royal College of Physicians – Spasticity in Adults – Management
Governance and safeguards			spasticity	Using Botulinum Toxin
Options for physiotherapist independent prescribing			Torticollis, dynamic equinus foot, hemi facial	
Further considerations			spasm, hyperhidrosis	

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About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?	Urinary tract	Anti-muscarinic agents	Detrusor instability	NICE CG49 (Faecal
Who can respond to this engagement exercise?	Disorders		Urinary frequency	Incont); NICE CG97 (Lwr Urinary
How to respond		Topical oestrogens/ Non-hormonal	Urinary incontinence	tract infect in men); NICE CG40 (Stress
What physiotherapists do		moisturisers	Vaginal atrophy	Urinary Incont)
Where physiotherapists work		Vaginal/vulval candidiasis	Fungal infections	NHS Clinical Knowledge Summaries (CKS) for UTI
How physiotherapists are trained and regulated			Interstitial cystitis	

How would physiotherapist independent prescribers be trained?

What benefits would physiotherapist independent prescribing bring?

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About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?	Musculoskeletal	Local corticosteroid	Local inflammatory	NHS Clinical Knowledge
Who can respond to this engagement exercise?	and Joint Disease	injections	disorders of joints and/or soft tissues e.g. OA	Summaries (CKS) for: Acute LBP
How to respond		NSAIDs	Rheumatic diseases	chronic LBP Sprains and Strains
What physiotherapists do		Rubefacients	Local inflammatory	Neck Pain
Where physiotherapists work		Nutirceuticals	disorders and injuries of joints and/or soft tissues	OA Headache
How physiotherapists are trained and regulated		Systemic corticosteroids	e.g. strains, sprains, muscle and ligament	NSAIDS
How would physiotherapist independent prescribers be trained?			tears, swelling, bruising	
What benefits would physiotherapist independent prescribing bring?		DMARDS	Degenerative joint disorder/soft tissue	British Society for Rheumatology DMARD
Protecting the public			injuries	guidelines
Governance and safeguards		Skeletal muscle relaxants	Systemic inflammatory disorders/connective	
Options for physiotherapist independent prescribing			tissue disorders	
Further considerations			Neurological dystonias e.g. stroke/head injury	
Additional questions		Bisphosphonates	Osteoporosis	NICE TA160/TA161 – Osteoporosis

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About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?	Anaesthesia	Sedatives – Benzodiazepines	Pre-operative anxiety	
Who can respond to this engagement exercise?			Chronic muscle spasm	
How to respond			Vulvydynia	
What physiotherapists do			Respiratory distress, e.g. end of life care	
Where physiotherapists work How physiotherapists are trained and regulated		Local Anaesthesia	Local inflammatory disorders of joints and/or soft tissues	
How would physiotherapist independent prescribers be trained? What benefits would physiotherapist independent prescribing bring?			Conditions requiring ventilatory support via ET tubes	
Protecting the public		Entonox	Acute severe pain	
Governance and safeguards	Other injectable medicines	Sodium chloride 0.9% for injection	Associated with injection therapy	
Options for physiotherapist independent prescribing		Water for injection	Associated with respiratory care	

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About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
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Where physiotherapists work			Skin infections	Primary Care consultation
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			Gastroenteritis	
How would physiotherapist independent prescribers be trained?			Cellulitis	
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Protecting the public			(rare)	
Community and a ferroral	Others	Smoking cessation		NICE TA39 & 123
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## **Engagement exercise**

To seek views on possibilities for introducing independent prescribing responsibilities for podiatrists

#### DH INFORMATION READER BOX

Policy	Estates
HR/Workforce Management	Commissioning IM&T
Planning/	Finance
Clinical	Social Care/Partnership Working
Document purpose	Gathering INFORMATION
Gateway reference	14691
Title	ENGAGEMENT EXERCISE TO SEEK VIEWS ON POSSIBILITIES FOR INTRODUCING INDEPENDENT PRESCRIBING RESPONSIBILITIES FOR PODIATRISTS
Author	Department of Health
Publication date	3 Sept 2010
Target audience	PPCT CEs, NHS Trust CEs, SHA CEs, Foundation Trust CEs, Medical Directors, Directors of PH, Directors of Nursing, Directors of Adult SSs, PCT Chairs, NHS Trust Board Chairs, Directors of HR, Directors of Finance, Allied Health Professionals, GPs, Directors of Children's SSs
Circulation list	
Description	This engagement exercise provides background and invites views on possible changes to medicines legislation, which would enable podiatrist to prescribe independently. It may then inform and assist the development of a formal public consultation by the Medicines and Healthcare products Regulatory Agency (MHRA) proposing amendments to the relevant legislation.
Cross reference	Ν/Α
Superseded docs	N/A
Action required	Respond to the questions provided to the mailbox or in writing
Timing	Responses required by 26 Nov 2010
Contact details	Shelagh Morris AHP PLT Room 5E58 Quarry House, Quarry Hill, Leeds LS2 7UE 0113 2546061
For recipient's use	

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In July 2009 the Department of Health (DH) Allied Health Professionals Prescribing and Medicines Supply Mechanisms Scoping Project recommended that further work be undertaken in order to extend independent prescribing to appropriately trained chiropodists/podiatrists (from now on referred to only as podiatirsts), in order to improve the safety, effectiveness, patient experience and productivity of healthcare. The DH Non-Medical Prescribing Board accepted the recommendations and agreed that further work should be undertaken to explore independent prescribing by podiatrists.

This engagement exercise provides background information and invites views on possible changes to medicines legislation, which would enable appropriately trained podiatrists to prescribe independently. Depending on the outcome of this exercise, and subject to agreement by Ministers, it may then inform and assist the development of a formal public consultation led by the Medicines and Healthcare products Regulatory Agency (MHRA) proposing specific amendments to the relevant legislation.

This engagement exercise will remain open for 12 weeks, ending Friday 26 November 2010.

## What is non-medical prescribing?

Over recent years changes to the law have permitted a number of professions, other than doctors and dentists, to play an increasing role in prescribing and managing medicines for their patients. There are now over 16,000 qualified nurse independent prescribers and around 1000 qualified pharmacist independent prescribers. More recently, Optometrists have been added to the list of professions able to prescribe independently. Evidence from evaluation of nurse prescribing in 2005<sup>1</sup> and a recent evaluation of nurse and pharmacist prescribing by the Universities of Southampton and Keele (due for publication 2010) indicates that such prescribing is valued by patients and gives them quicker access to the medicines that they need.

1 University of Southampton (2005) Evaluation of extended formulary independent nurse prescribing – Executive Summary, Department of Health, London.



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Podiatrists have been involved in the direct care of patients for many years. Podiatrists have experience in the treatment of conditions with medicines through the use of Exemptions – which enable a limited list of Prescription Only (POM) and Pharmacy (P) plus all General Sales (GSL) medicines to be sold, supplied or administered in the course of their professional practice. These Exemptions sit alongside Patient Specific Directions<sup>2</sup> and Patient Group Directions<sup>3</sup>. Since 2005, experienced podiatrists have been able to train as Supplementary Prescribers (Appendix 1 contains further detail about the various non-medical prescribing and medicines supply mechanisms).

This engagement exercise seeks views on possibilities for introducing independent prescribing responsibilities for podiatrists.

## Who can respond to this engagement exercise?

Everyone is welcome to respond. We hope to hear from the public, patients/patient representative groups, healthcare providers, commissioners, doctors, pharmacists, regulators, non-medical prescribers, the Royal Colleges and other representative bodies.

## How to respond

You can respond in a number of ways:

By using the online response form. Type your answers to the questions into the boxes provided, and then click on 'submit' after the final question (Question 11).

By email to ahpprofessionalleadershipteam@dh.gsi.gov.uk

2 The term "Patient Specific Direction" is not defined in legislation. It refers to the written instruction of a prescriber which enables a person to sell, supply or administer a medicine to a named patient.

3 The term "Patient Group Direction" and the associated legal requirements are defined in medicines legislation.



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You may print the form and send it in hard copy to: Shelagh Morris Professional Leadership Team Department of Health Quarry House Leeds LS2 7UE

If you have any queries or require further information in relation to this engagement exercise please contact Alex Hill, alexandra.hill@dh.gsi.gov.uk or 0113 254 5846.

#### **Confidentiality of Your Response**

We manage the information you provide in response to this engagement exercise in accordance with the Department of Health's *Information Charter*.

Information we receive, including personal information, may be published or disclosed in accordance with the access to information regimes (primarily the Freedom of Information Act 2000 (FOIA), the Data Protection Act 1998 (DPA) and the Environmental Information Regulations 2004).

If you want the information that you provide to be treated as confidential, please be aware that, under the FOIA, there is a statutory Code of Practice with which public authorities must comply and which deals, amongst other things, with obligations of confidence. In view of this it would be helpful if you could explain to us why you regard the information you have provided as confidential. If we receive a request for disclosure of the information we will take full account of your explanation, but we cannot give an assurance that confidentiality can be maintained in all circumstances. An automatic confidentiality disclaimer generated by your IT system will not, of itself, be regarded as binding on the Department.

The Department will process your personal data in accordance with the DPA and in most circumstances this will mean that your personal data will not be disclosed to third parties. However, the information you send us may need to be passed on to colleagues within the UK Health Departments.



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Department of Health

## What podiatrists do

Podiatrists are statutorily registered health professionals who focus on the diagnosis, management and treatment of foot and lower limb disorders. Their key role is to help prevent or correct deformity and maintain normal mobility and function. Podiatrists' manage gait problems and identify associated medical or surgical conditions that may require further referral and management. They also help to relieve painful foot conditions, treat foot infections and other disorders of the skin, nail, soft tissue and connective tissues, often working in conjunction with other members of the health care team. Podiatrists can also give expert advice on footwear. Specialist podiatrists see many patients at high risk of amputation, for example those who suffer from impaired blood supply to the lower limb, foot ulcers and wounds, or those requiring surgery, for example to correct bunions. Podiatrists are active in health promotion, preventative healthcare, treatment and rehabilitation using physical treatments, medicines and sometimes surgery.

Following pre-registration training, most podiatrists gain experience in general practice, mainly in the National Health Service (NHS), or in the private sector. Many podiatrists then go on to specialise, or work exclusively with a specific client group. Perhaps the most well known fields of specialisation include musculoskeletal (such as functional foot and gait problems, also known as biomechanics, and sports injuries), diabetes care (assessing the risk of and managing foot ulcers and wounds) and rheumatology. Other specialisms are in dermatology, footwear, surgery and children's lower limb problems.

Advanced and consultant podiatry roles have led the development of podiatry to increasing levels of responsibility for diagnosis, onward referral and provision of specialist interventions. The public increasingly use NHS and independent sector podiatrists directly (eg self-referral) for diagnosis and treatment, without contacting a doctor.

Since the Medicines Act (1968) was introduced, some podiatrists have used medicines safely and effectively in their professional practice through Patient Specific Directions issued by a doctor. From 1980, some podiatrists have also had access to certain medicines via statutory exemptions,

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allowing them to sell, supply and administer from a limited list. For example, since 1980 the use of injectable local anaesthetic agents has become a common part of podiatric practice for those podiatrists qualified to use them. Today, these podiatrists are identified on the Health Professions Council's register by a special annotation, referred to as 'local anaesthesia'. Reviews of Exemptions over the years have extended podiatrists access to a wider range of medicines for supply and sale, including some anti-inflammatory medicines, anti-fungal agents and antibiotics for the treatment of infections. Access to these additional medicines requires a further qualification, and those podiatrists in possession of this qualification are also annotated on the HPC register, as the 'POM' qualification. In 2000, specialist podiatrists were granted rights to supply and administer an even wider range of medicines via Patient Group Directions. All these mechanisms are used in a broad array of community and acute settings, with a range of medicines used, spanning musculoskeletal disorders, diabetes care, skin disorders, foot surgery and in the care of the elderly.

## **Examples of podiatry roles**

#### **Musculoskeletal conditions**

Podiatrists have a prime role to play in the assessment and management of musculoskeletal foot and ankle pathology. Advanced practitioners and consultant podiatrists, assess, diagnose and manage complex lower limb musculoskeletal pathology/pain, including the provision of specialist footwear and in-shoe corrective devices. They may use injection therapy and request investigations such as ultrasound, MRI, X-ray and blood tests.

#### **Diabetes Care**

Podiatrists are important to the multidisciplinary provision of diabetic foot care in line with local and national requirements. Podiatry management of complex diabetic foot problems includes wound care (including debriding<sup>4</sup> wounds), the selection of appropriate dressings, physical treatment to remove excessive pressure from vulnerable parts of the foot and the management of infection. Timely prescription of medicines for diabetic foot infections is crucial in order to stop the infection

4 Debriding - cleansing to prevent infection and promote healing.



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worsening, reduce the risk of amputation and avoid unnecessary hospital admissions. Podiatrists also play an important role in educating other health professionals in the screening of patients for diabetes related foot problems and advising upon treatment to minimise the risk of serious foot problems.

#### **General podiatry care**

Podiatrists in general practice work in a range of clinical settings delivering foot care to all ages. Foot problems can seriously affect quality of life by reducing a person's mobility, independence and increasing the risk of falls. Podiatrists recognise and diagnose common foot disorders such as skin disease or infection, nail disorders as well as recognising causes of foot pain. This may include a full clinical assessment comprising a history and clinical tests. Effective prompt management of most common foot problems is essential. Foot infections require patient advice and in many cases access to the correct anti-microbial drugs such as antibiotics or anti-fungal agents. Management of acute foot pain often requires analgesia as part of the treatment plan.

#### **Foot surgery**

Podiatrists working in this field of practice will have significant experience of working with patients with complex medical conditions. They may be involved in the conservative and surgical management of foot and ankle pathology across a broad patient group. Corrective foot surgery is used to reduce the pain and immobility of problems such as bunions, hammer toes and traumatised nerves. Patients may require medications such as analgesia (for pain management), antibiotics (in managing infection), anticoagulants (following surgery), sedatives for pre-operative anxiety and injectable corticosteroids.

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## Where podiatrists work

There are at present 12,581 podiatrists registered in UK (2010 figures) and their work spans a significant cross-section of the healthcare system. Most work in the NHS. They work in hospitals and in a wide variety of community settings, including both GP practices and independent practices. Some podiatrists provide care for patients in their own homes, in nursing homes or day centres, in schools and in health centres. The Society of Chiropodists & Podiatrists estimates that around 55% of practising members undertake an element of their work in the private sector, and podiatrists also work in a variety of occupational health settings, in prisons, schools, industry, sports clubs and for the Armed Forces.

## How podiatrists are trained and regulated

Pre-registration training of podiatrists consists of an approved three or four-year university course leading to a BSc (Honours) degree in podiatry. Students who already hold a BSc in a related science subject can also follow a pre-registration MSc in podiatry. Graduates of both the BSc and MSc pre-registration courses are eligible for statutory registration with the regulator – the Health Professions Council (HPC). Registrants are entitled to use the protected titles 'podiatrist' and 'chiropodist'. The HPC sets standards for podiatrists' education, training, competence, conduct, behaviour and health. Any person who wishes to practise as a podiatrist in the UK must, by law, have their name registered with the HPC. The HPC also regulates the fitness to practice and re-registration of those already on the register and has the powers to remove individuals from the relevant register if they fall below the standards required to ensure public safety.

The scope of podiatry is very wide and covers a variety of physical, pharmaceutical and related interventions aimed at improving foot health and mobility. A podiatrist's scope of practice will change over time because of experience, specialisation in a certain clinical area or with a particular client group, or a movement into roles in management, education or research. A podiatrist must undertake the necessary ongoing training and experience to demonstrate that they are capable of



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working lawfully, safely and effectively within their given scope of practice and must not practise in areas where they are not proficient. The HPC approves the training, sets the standards required of podiatrist supplementary prescribers and annotates their names on the register.

This regulatory process would also apply to podiatrist independent prescribers.

# How would podiatrist independent prescribers be trained?

The present multiprofessional training is provided as an integrated programme for independent and supplementary prescribers. It is the legislative framework which defines the mechanism(s) available to each profession and the assessment of course participants. For example nurses and pharmacists, who successfully complete the programme are able to practice as both independent and supplementary prescribers. However, podiatrists who successfully complete the programme are only able to practice as supplementary prescribers. Appendix 1 provides further details about independent and supplementary prescribing.

The HPC has already approved a number of courses to provide training for podiatrists as supplementary prescribers. An outline curriculum framework for podiatrist independent prescribing would need to be developed and the HPC will have the authority to approve courses for the provision of podiatrist independent prescribing training. Podiatrists already qualified as supplementary prescribers may be required to undertake additional training in order to practice as independent prescribers.

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Department of Health

#### Eligibility for training as a physiotherapist independent prescriber

Not all podiatrists would need to train to become independent prescribers. It is suggested that all entrants to the training programme would need to meet the following requirements:

- Be registered with the Health Professions Council
- Be practising in an environment where there is an identified need for the individual to prescribe independently
- Have at least three years relevant post qualification experience
- Have support from their employer
- Have an approved medical practitioner to supervise and assess their clinical training as a prescriber.

Podiatrist independent prescribers would have an annotation on the HPC register. This would also require them to undertake appropriate steps to maintain their skills and competence in keeping with the HPC regulatory standards. The HPC would need to amend their standards for podiatrists, to reflect podiatrist independent prescribing and they have indicated their willingness to do this in due course if proposals move forward.

#### QUESTION

#### 1. Do you have any comments on these eligibility criteria?

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# What benefits would podiatrist independent prescribing bring?

Independent prescribing would improve outcomes for patients, whilst also providing greater cost-effectiveness and choice for patients and commissioners. Podiatrists would use independent prescribing where autonomy in medicines use would facilitate effective care for the patient, where the timely instigation of appropriate medicines management would prevent a deterioration in a patient's health status and where the appropriate use of medicines would enhance the aims of the programme that has already been established for the patient. For example:

- Timely management of musculoskeletal and rheumatological disorders would reduce unnecessary or inappropriate waiting times for treatment, hasten recovery, and improve patient outcomes. Presently care can be delayed when patients have to make additional visits to doctors for prescriptions, or doctors are not available to support supplementary prescribing. Via independent prescribing, podiatrists would be able to immediately and safely prescribe the medicines needed, adapting and tailoring a patient's medicines alongside their physical treatment.
- Timely prescription of medicines for diabetic foot infections is crucial in order to halt the rapid progression of infection, reduce the risk of amputation and avoid unnecessary hospital admissions. Independent prescribing would allow the podiatrist to play a central role in alleviating delays in timely access to medicines in the community. Service commissioners would also have a greater range of options in meeting the needs of patients in these circumstances.
- In general podiatry clinics, effective management of common foot problems often requires speedy access to antibiotics, effective use of anti-fungal agents, or analgesia to manage foot pain. Where it is safe to do so, independent prescribing would allow podiatrists to promptly supply the necessary medicines to their patients. Prompt treatment would help to alleviate patients' symptoms, encourage a more rapid recovery and avoid the need for patients to make additional appointments with other prescribers.



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 Patients receiving foot surgery from a podiatrist may require medicines such as analgesia (for pain management), antibiotics (in managing infection), anticoagulants (following surgery), sedatives for pre-operative anxiety and injectable corticosteroids. Prescribing of these medicines by podiatrist independent prescribers would enable rapid patient care, with a reduction in delays in receiving necessary medicines, and would be consistent with the implementation of national and local guidelines.

Independent prescribing would enable innovative service redesign to make greater use of podiatrists' skills in areas such as diabetes care, to ensure patients receive the medicines they need at the time they need them. For example, in areas as diverse as diabetic foot wound care, foot surgery, fungal skin infections, independent prescribing would enable patients to receive immediate appropriate pharmacological management alongside other physical treatments, whilst avoiding delays associated with additional appointments with other prescribers. Independent prescribing could also provide greater choice for patients and offers wider options for services and commissioners, reducing delays in accessing treatment and improving outcomes.

Independent prescribing would also enhance the flexibility and expertise of the workforce and thereby improve care for patients now and in the future.

## **Protecting the public**

Podiatrist independent prescribing has the potential to improve patient safety by improving medicines management, reducing the delays in receiving care and potentially reducing avoidable hospital admissions.

Safeguards are of utmost importance because independent prescribing by any profession carries inherent risks. The two main risks which must be considered are:

- the potential risk to patient safety of inappropriate prescribing of medicines; and
- the risk to patient safety of failure to share information e.g. if the GP record was not updated in a timely manner.



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The following principles would underpin prescribing responsibilities for podiatrists:

- Patient safety is paramount. Prescribing responsibilities should only be enabled if they will deliver safe, effective and more convenient care for patients
- Prescribers should only prescribe and practice within the limits of their clinical competence and scope of practice
- Prescribing must be underpinned by robust governance structures
- Independent prescribers must take full clinical and professional responsibility for their decisions. Prescribers need to be able to recognise when they need to ask for support in relation to a patient's care
- Training should be determined locally, within a nationally agreed outline curriculum for prescribing training
- Dispensing pharmacists and those charged with reimbursing prescriptions need to be able to identify prescribers easily through an annotation on the professional register
- As is the case for existing prescribers who independently prescribe, the same standards of training, practice, governance and regulation will apply regardless of whether the podiatrist is working in the NHS, independent or other settings.

## **Governance and safeguards**

The Health Professions Council (HPC) was created by the Health Professions Order 2001 and is the statutory regulator of 15 health professions, including podiatry. As part of their duty to protect the public, the HPC has a statutory responsibility to set standards of proficiency for podiatrists. This would include setting standards for independent prescribing. The HPC would also have a duty to assess and accredit educational institutions as recognised providers of training for podiatrist independent prescribing.

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Department of Health The Society of Chiropodists & Podiatrists (SCP) and the Institute of Chiropodists and Podiatrists (ICP) are the principal professional bodies representing the UK's registered podiatrists. Together they will produce detailed guidance for practitioners relating to good practice for independent prescribing, if this is introduced. As has been the case for nurses, pharmacists and optometrists, the National Prescribing Centre offered to produce a competence framework for podiatrist independent prescribers. However, the development of a single generic competency framework for all prescribers is currently being considered.

Employers will retain responsibility for ensuring adequate skills, safety and appropriate environments for podiatrist independent prescribing. Employers would also be responsible for ensuring that there is a need for a podiatrist to undertake prescribing responsibilities before they embark on training – as well as ensuring that there is an opportunity to prescribe post-training. The same standards would apply regardless of whether the podiatrist is working in the NHS, independent or other settings.

#### **Continuing Professional Development (CPD):**

All podiatrists are required to keep up-to-date in their practice and are required to renew their registration every two years. The HPC sets standards for CPD which all registrants must meet. The HPC undertakes a random sample audit every two years as part of the re-registration process, to ensure that its registrants are meeting its standards for CPD – thus keeping up-to-date and maintaining their fitness to practise. If introduced, podiatrist independent prescribers would have a similar responsibility to keep up-to-date with clinical and professional developments in medicines use to maintain their registration.

#### Access to the medical record:

If independent prescribing is implemented it is essential that prescribing podiatrists have up-to-date relevant and proportionate information about a patient's medical history and medicines. This is achieved by patient consent, to gain either by direct access to the patients file in secondary care, GP record in primary care or the community and via referral letters in outpatient settings. Individual prescribers must assure themselves that they have all relevant information and if there is any doubt, further information should be sought before prescribing takes place.

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#### Updating the medical record:

It is essential that any prescribing activity by podiatrists is known to other healthcare professionals caring for the same patient, such as the patient's GP and patients informed of this. Nurse prescribers and existing podiatrist supplementary prescribers are currently expected to update a patient's notes contemporaneously if possible and in any event within 48 hours of the episode of care. This may be done electronically where possible, via an email or electronic update to the GP's office where the patient's notes are held, or by fax to the GP's surgery, ensuring good information governance procedures are taken to ensure its safe transfer. There will be a requirement on prescribing podiatrists to update the patient's relevant medical records in a timely manner.

# **Options for introducing podiatrist independent prescribing**

Independent prescribing by podiatrists could take various forms, such as those outlined in the options below. Appendix 2 outlines the main conditions and medicines pertaining to podiatry practice.

#### **Option 1. No change**

Highly skilled and experienced podiatrists would continue to be eligible to train as supplementary prescribers. Depending upon local employment arrangements, appropriately trained podiatrists would continue to supply and/or administer medicines under Patient Group Directions (PGD), patient specific directions (PSD), or existing statutory exemptions.

#### Benefits

The existing arrangements have proved safe and in some settings, they enable podiatrists to supply patients with the medicines that they need.

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#### Limitations

Recent scoping work<sup>5</sup> has indicated that the existing arrangements do not best support the needs of patients, particularly when a physiotherapist is providing self referral, first contact, diagnostic, or community care. Where patients require medicines management, outside that specified in a Patient Group Direction or existing statutory exemption, they would continue to have to visit another professional. The existing arrangements are difficult and costly to administer.

Under this option, the creation of innovative new care pathways will continue to be limited. creating less choice and ongoing unnecessary costs for commissioners. Consequently, an opportunity to improve outcomes for patients would be missed.

## **Option 2. Independent prescribing for specified conditions from a specified formulary**

Appropriately trained podiatrists would be permitted to prescribe independently from a list of specified medicines for a specified list of conditions.

#### **Benefits**

This option could benefit patients provided that their condition, and the drugs they need, are listed.

#### Limitations

Patient's whose condition or medicines needs do not appear on the lists of prescribable medicines and conditions would not be able to benefit. As the podiatry profession spans a large range of patient groups, either the lists of conditions and medicines would need to be extensive, or certain groups of patients would be excluded. In addition, a limited formulary and list of conditions would need updating regularly, to support ongoing current best practice. This would require lengthy administrative and legislative processes and may not be responsive to the needs of patients or developments in clinical care.

5 Department of Health (2009). Allied Health Professionals Prescribing and Medicines Supply Mechanisms Scoping Project Report. www.dh.gov.uk/prod\_consum\_dh/groups/dh\_digitalassets/documents/digitalasset/dh\_103949.pdf



What is non-medical prescribing?

Who can respond to this engagement exercise?

How to respond

What podiatrists do

Where podiatrists work

How podiatrists are trained and regulated

How would podiatrist independent prescribers be trained?

What benefits would podiatrist independent prescribing bring?

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#### **Option 3. Independent prescribing for any condition from a specified formulary**

Appropriately trained podiatrists would be permitted to prescribe independently for any condition within their competence but only from a list of specified medicines.

#### Benefits

A wider range of patients could benefit from this option, than could under option 2.

#### Limitations

Patients whose medicines needs do not appear on the list of prescribable medicines would not be able to benefit fully. As with option 2, the lists would be difficult to administer and this option would be potentially unresponsive to the needs of patients and current best clinical practice.

#### **Option 4. Independent prescribing for specified conditions from a full formulary**

Appropriately trained podiatrists would be permitted to prescribe independently any medicine within their competence, but only for specified conditions.

#### **Benefits**

A wider range of patients would benefit from this option, than could benefit under option 2.

#### Limitations

Patients with a condition that does not appear on the list, would not be able to benefit fully.

As with option 2, the lists would be difficult to administer and keep up-to-date, and potentially unresponsive to the needs of patients and current best clinical practice.



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#### Option 5. Independent prescribing for any condition from a full formulary

Appropriately trained podiatrists would be permitted to independently prescribe any medicine for any condition, within their competence.

#### Benefits

Patients would be able to make direct contact with appropriately trained podiatrists and receive the care and medicines they need, without having to make additional appointments with other prescribers. A greater number of patients could benefit from improved care, faster care and greater convenience.

#### Limitations

This option has no obvious limitations. It is the most flexible option and stands to benefit the most patients.

#### **Option 6. A combination of the above options**

Appropriately trained podiatrists would be able to prescribe independently by some combination of the above options. This could be achieved in a number of ways. For example, prescribing any medicine within the prescriber's competence in a hospital setting, but only from a list of specific medicines in a community setting.

#### Benefits (based on the example above)

This approach could benefit patients, provided that their condition or the medicine they need was on the list, for the setting in which their care was being delivered.

#### Limitations (based on the example above)

This approach could be difficult to administer and regulate, particularly for individual podiatrists who work in a combination of different settings. Patients whose conditions or medicines needs vary from the defined list would not be able to benefit fully. This option would also create a risk that patients moving between settings would be unable to receive consistent care.



About this engagement exercise	QUESTION
What is non-medical prescribing?	2. Which of the above options do you believe would safely add the most value to patient care? (if option 6, please provide details)
Who can respond to this engagement exercise?	
How to respond	
What podiatrists do	
Where podiatrists work	
How podiatrists are trained and regulated	
How would podiatrist independent prescribers be trained?	2. Howe you any comments on the arrangements outlined above for the governance of
What benefits would podiatrist independent prescribing bring?	3. Have you any comments on the arrangements outlined above for the governance of independent prescribing by podiatrists if the proposals are taken forward? Are there other
Protecting the public	factors which should be taken into account?
Governance and safeguards	
Options for podiatrist independent prescribing	
Further considerations	
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What is non-medical prescribing?

Who can respond to this engagement exercise?

How to respond

What podiatrists do

Where podiatrists work

How podiatrists are trained and regulated

How would podiatrist independent prescribers be trained?

What benefits would podiatrist independent prescribing bring?

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## **Further considerations**

#### **Controlled drugs**

Controlled drugs are prescription medicines containing drugs controlled under the Misuse of Drugs legislation. Examples include benzodiazepine, morphine, and pethidine, but also more commonly used drugs such as diazepam or codeine preparations, which podiatrists may need to use to help control a patient's pain. They are classified by law based on their benefit when used in medical treatment and their harm if misused. If podiatrists are to be able to prescribe controlled drugs independently as part of any of the above options, separate amendments would need to be made to legislation governing controlled drugs within the UK by the Home Office and the Department of Health and Personal Social Services in Northern Ireland 's Misuse of Drugs Regulations).

Podiatrists are currently able to prescribe controlled drugs via supplementary prescribing arrangements. At present, nurse independent prescribers can prescribe from a list of 13 controlled drugs, but only for specified conditions. Pharmacist independent prescribers cannot as yet prescribe any controlled drug independently. Optometrist independent prescribers cannot prescribe controlled drugs. However, changes to UK misuse of drugs regulations are anticipated to enable nurse and pharmacist independent prescribing of controlled drugs, thus removing the present restrictions for nurse and pharmacist independent prescribers.

#### QUESTION

4. In what circumstances would it benefit patients if appropriately trained podiatrists, were able to prescribe controlled drugs independently?

What is non-medical prescribing?

Who can respond to this engagement exercise?

How to respond

What podiatrists do

Where podiatrists work

How podiatrists are trained and regulated

How would podiatrist independent prescribers be trained?

What benefits would podiatrist independent prescribing bring?

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6 National Prescribing Centre (2010). Mixing of medicines prior to administration in clinical practice: medical and non-medical prescribing. Gateway ref: 14330



## Mixing of medicines prior to administration

Clinical practice sometimes requires the mixing of two licensed medicines, for example corticosteroid and local anaesthetic agents, in the management of certain musculoskeletal disorders, thus creating an unlicensed medicine. In May 2010, new guidance on mixing was issued<sup>6</sup> which clarified that:

- Doctors and dentists can mix medicines themselves and direct others to mix
- Nurse and pharmacist independent prescribers can mix medicines themselves and direct others to mix
- Supplementary prescribers can mix medicines themselves and direct others to mix, but only where that forms part of the written Clinical Management Plan for an individual patient.

#### **OUESTION**

5. In what circumstances would it benefit patient care if appropriately trained podiatrist independent prescribers were able to mix medicines themselves prior to administration or direct others to do so?

What is non-medical prescribing?

Who can respond to this engagement exercise?

How to respond

What podiatrists do

Where podiatrists work

How podiatrists are trained and regulated

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## Prescribing of unlicensed medicines

Unlicensed medicines are those which do not have a Marketing Authorisation (or product licence) which is valid in the UK. The prescribing of unlicensed medicines is permitted under legislation subject to certain conditions which are that the relevant medicinal products are supplied in response to bona fide unsolicited orders, formulated in accordance with the specifications of certain prescribers for use by individual patients on the prescriber's direct personal responsibility, and in order to fulfil "special needs". The product must be made by a person holding a manufacturer's licence for this purpose.

#### QUESTION

## 6. In what circumstances would it benefit patient care if appropriately trained podiatrist independent prescribers were able to prescribe unlicensed medicines for their patients?



What is non-medical prescribing?

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Where podiatrists work

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## "Off-label" prescribing or supply of medicines

These are medicines which have a product licence and a UK marketing authorisation, but are prescribed or supplied for a different use to those detailed in the summary of product characteristics. An example is the use of low dose amitriptyline (an antidepressant) which is also used "off-label" at a low dose for the treatment of neuropathic pain. Presently doctors, dentists, nurse and pharmacist independent prescribers, and allied health profession supplementary prescribers are able to prescribe medicines in this way.

#### QUESTION

7. In what circumstances would it benefit patient care if appropriately trained podiatrists, acting within their level of competence, were able to prescribe medicines 'off label' independently?

What is non-medical prescribing?

Who can respond to this engagement exercise?

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What podiatrists do

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## Simultaneous prescribing and administration

For safety reasons, it is a long standing principle that prescribers prescribe medicines and a pharmacist then supplies the medicines in accordance with that prescription. However, in certain circumstances it may be in a patient's best interests for a prescriber to be able to supply or administer a medicine to that patient immediately, without waiting for a pharmacist to dispense it. For example, a patient may benefit from the delivery of a corticosteroid injection for arthritis pain, during the course of an outpatient appointment, rather than having to wait for another appointment to have the injection delivered. Podiatrists are already able to supply a limited range of medicines direct to their patients under Exemptions and similar arrangements exist under Patient Group Directions. In such settings, the supplies of medicines must be stored safely and in accordance with any special conditions relating to specific medicines.

It is not however the intention that podiatrist independent prescribers should, as a normal routine, supply medicines direct to their patients. The dispensing of prescriptions properly lies with pharmacists. The sale, supply and administration arrangements existing under Exemptions and Patient Group Directions would remain unchanged.

#### QUESTION

8. How would it benefit patients and in what settings, if appropriately trained podiatrists were able to supply and/or administer medicines that they had prescribed independently?

About this engagement exercise What is non-medical prescribing? Who can respond to this engagement exercise? How to respond What podiatrists do Where podiatrists work How podiatrists are trained and regulated How would podiatrist independent prescribers be trained? What benefits would podiatrist independent prescribing bring? Protecting the public Governance and safeguards Options for podiatrist independent prescribing **Further considerations** Additional questions

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## **Additional questions:**

9. Can you offer any information about potential costs and benefits of podiatrist independent prescribing for the impact assessment, eg. Benefits in terms of time savings to GPs, costs relating to the numbers of podiatrists likely to go forward for training, or any other factors?

10. Can you offer any information on how these proposals would impact on equality in your area, particularly concerning disability, ethnicity, gender, sexual orientation, ages, religion or belief, and human rights? Could any group be excluded, or better included because of the proposal, and will there be any problems or barriers for any minority group?

About this engagement exercise	11. Are there any other implications for implementing independent prescribing for podiatrists?
What is non-medical prescribing?	
Who can respond to this engagement exercise?	
How to respond	
What podiatrists do	
Where podiatrists work	
How podiatrists are trained and regulated	
How would podiatrist independent prescribers be trained?	Name
What benefits would podiatrist independent prescribing bring?	Patient/Public AHP Doctor Nurse Pharmacist
Protecting the public	Organisation (if applicable)
Governance and safeguards	Are you responding on behalf of the organisation
Options for podiatrist independent prescribing	Email:
Further considerations	Tel No:
Additional questions	
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What is non-medical prescribing?

Who can respond to this engagement exercise?

How to respond

What podiatrists do

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## **APPENDIX 1**

# Non-medical prescribing and medicines supply mechanisms<sup>7</sup>

#### **Mechanism summary**

**Patient Specific Direction** is a prescriber's (normally written) instruction, which enables a person to supply or administer a medicine to a named patient.

**Patient Group Direction** within the NHS is a written instruction for the supply and/or administration of a licensed medicine to a patient or group of patients, where the patient may not be individually identified before presenting for treatment. The Direction must be agreed/signed by a doctor and a senior pharmacist, and approved by the employer – typically a PCT or NHS Trust. It authorises certain named registered health professional(s) to supply/administer a licensed medicine.

**Patient Group Directions** outside the NHS are restricted to independent hospitals, clinics and agencies registered with the Care Quality Commission in England and equivalents in the devolved administrations. They can also be implemented, subject to conditions, by the Defence Medical Services, the UK Police Forces and the UK Prison Services. The Direction enables the sale, supply and/or administration of a licensed medicine to a patient or group of patients, where the patient may not be individually identified before presenting for treatment. The Direction must be agreed/ signed by a doctor and a senior pharmacist, and approved by the body or representative specified in medicines legislation. It authorises certain named registered health professional(s) to supply/ administer a licensed medicine.

**Exemptions** (to medicines legislation) allow sale, supply and administration of specific drugs in specific circumstances.

7 Further details can be found in DH and National Prescribing Centre guidance, and an overview with definitions in Medicines Matters (DH, 2006).



About this engagement exercise	Mechanism summary				
What is non-medical prescribing?	<b>Supplementary Prescribing</b> is a voluntary prescribing partnership between individual members of certain registered healthcare professionals and an independent prescriber (doctor) to provide				
Who can respond to this engagement exercise?	treatment for an individual patient, with that patient's agreement, through a written clinical				
How to respond	management plan. The Supplementary Prescriber can alter dose, remove or write prescriptions according to that plan.				
Vhat podiatrists do	Independent Prescribing involves taking full responsibility for prescribing decisions and				
Where podiatrists work	autonomously writing prescriptions.				
How podiatrists are trained and regulated					
How would podiatrist independent prescribers be trained?					
What benefits would podiatrist independent prescribing bring?					
Protecting the public					
Governance and safeguards					
Options for podiatrist independent prescribing					
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## **APPENDIX 2**

#### What is non-medical prescribing?

About this engagement exercise

### Main conditions and medicines – podiatry

Who can respond to this engagement exercise? **Indicative conditions System Medicine category Evidence/guidance** How to respond Mucosal protectants Chronic pain conditions NICE CG017 (dyspepsia) Gastro-What podiatrists do Intestinal requiring opioid **System** analgesia use Where podiatrists work MSK conditions How podiatrists are trained and regulated requiring NSAID/antiplatelet use How would podiatrist independent prescribers be trained? Anti-motility Conditions causing Antimicrobials are What benefits would podiatrist independent prescribing bring? acute uncomplicated reported to be diarrhoea – during responsible for 25% of Protecting the public medical management acute diarrhoea. Early of infection (in postmanagement can reduce Governance and safeguards operative situations or the chance of longer term severe diabetic infection) complications Options for podiatrist independent prescribing Drug Saf. 2000 Jan;22(1):53-72. Drug-Further considerations induced diarrhoea. Additional questions Chassany O, Michaux A, Bergmann JF Appendix 1



About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing? Who can respond to this engagement exercise? How to respond	Gastro- Intestinal System (continued)	Oral rehydration therapy	During acute diarrhoea (early management)	Progression of such clinical presentation would indicate referral on for medical management in secondary care
What podiatrists do		Laxatives	NSAID use has a well	NHS Clinical Knowledge
Where podiatrists work         How podiatrists are trained and regulated         How would podiatrist independent prescribers be trained?         What benefits would podiatrist independent prescribing bring?         Protecting the public			reported incidence of dyspepsia – Upper Bowel. (The NSAIDs include aspirin (33%), ibuprofen (17%), naproxen (11%), piroxicam (9%), indomethacin (8%), and diclofenac (7%))	Summaries(CKS) for Constipation Br J Clin Pract. 1995 Mar-Apr;49(2):67-70. Gastrointestinal side- effects of NSAIDs in the community. Jones RH, Tait CL
Governance and safeguards			Additionally lower bowel problems such	
Options for podiatrist independent prescribing Further considerations			as constipation is seen. Therefore management of this is required	

Additional questions

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About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing? Who can respond to this engagement exercise?	Cardiovascular System	CPR adrenaline	Cardiac collapse Stroke	NICE CG8 (MS); NICE CG68 (Stroke); NICE CG 35 (PD)
How to respond				NICE CG92 – VTE prevention
What podiatrists do				NICE CG5, chronic heart failure
Where podiatrists work		Anticoagulants	Post-operative	NHS Clinical Knowledge
How podiatrists are trained and regulated			conditions with prolonged reduced	Summaries (CKS) for Stroke and TI
How would podiatrist independent prescribers be trained?			mobility	
What benefits would podiatrist independent prescribing bring?			Thromboprophylaxis (surgery or in any clinical	NICE: CG92 Venous thromboembolism –
Protecting the public			situation were a patient is immobilised)	reducing the risk: full guideline
Governance and safeguards			Assessment using the	(Low-Molecular weight
Options for podiatrist independent prescribing			VTE proforma is required – to identify risk factors	Heparin/Enoxaparin)
Further considerations		Skeletal muscle relaxants	Nocturnal cramp	BNF
Additional questions				Drug Safety Update June 2010 (cautious use)
Appendix 1				



About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?	Cardiovascular	Calcium channel	Raynaud's phenomenon	BNF
Who can respond to this engagement exercise?	system (continued)	blockers	Intermittent	BNF
How to respond		Peripheral vasodilators	claudication	TASC
				SIGN 2006
What podiatrists do	Respiratory	Oxygen	Use in day-case theatre	Anaphylaxis (adrenaline/
Where podiatrists work	System		settings	chlorphenamine/atropine)
How podiatrists are trained and regulated		Stimulants	Life-saving situations	Asthma (Acute) – in clinical setting/during
How would podiatrist independent prescribers be trained?		Stimulants		response to procedure
What benefits would podiatrist independent prescribing bring?				(Salbutamol)
				Generally in community
Protecting the public				clinical (surgery) setting ability to stock and
Governance and safeguards				administer in life saving
Options for podiatrist independent prescribing				events. The IP status would afford access

Further considerations

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About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?	Central Nervous System	Neuropathic pain medicines	Chronic pain management	NICE CG96 (neuropathic pain)
Who can respond to this engagement exercise?		e.g. Tricyclic antidepressants	Diabetic neuropathy	British Pain Society
How to respond		antioepressants	MSK/rheumatoid pain	Guidelines for opioid use in pain management
What podiatrists do			Post-operative care	WHO analgesic ladder
Where podiatrists work		Opioid analgesia	CRPS	NHS Clinical Knowledge
How podiatrists are trained and regulated			Chronic pain services	Summaries (CKS) for NSAID prescribing
How would podiatrist independent prescribers be trained?		Torsion dystonia	Adult and paediatric	Royal College of
What benefits would podiatrist independent prescribing bring?			spasticity equinus foot	Physicians – Spasticity in Adults – Management
Protecting the public				Using Botulinum Toxin
Governance and safeguards	Musculoskeletal and Joint	Local corticosteroid	Local Inflammatory	NHS Clinical Knowledge
Options for podiatrist independent prescribing	Disease	injections	disorders of joints and/or soft tissues e.g. OA	Summaries (CKS) for Sprains and Strains
			Rheumatic diseases	RA/OA
Further considerations		NSAIDs	Local inflammatory	
Additional questions		Rubefacients	disorders and injuries of	
Annandiu 1		Nutirceuticals	joints and/or soft tissues e.g. strains, sprains,	
Appendix 1			muscle and ligament	
Appendix 2			tears, swelling, bruising	



About this engagement exercise	System	Medicine category	Indicative conditions	Evidence/guidance
What is non-medical prescribing?         Who can respond to this engagement exercise?         How to respond         What podiatrists do         Where podiatrists work	Musculoskeletal and Joint Disease (continued)	Systemic corticosteroids Skeletal muscle relaxants Bisphosphonates	Degenerative joint disorder/soft tissue injuries Systemic inflammatory disorders/connective tissue disorders Osteoporosis	NICE TA160/TA161 – Osteoporosis http://www.nice. org.uk/nicemedia/ live/12131/43326/43326. pdf
How podiatrists are trained and regulated How would podiatrist independent prescribers be trained?	Anaesthesia	Sedatives	Pre-operative anxiety Chronic muscle spasm	
What benefits would podiatrist independent prescribing bring? Protecting the public		Local anaesthesia Inhalational anaesthesia	Procedure & operative management Acute severe pain	
Governance and safeguards	Other injectable medicines	Sodium chloride 0.9% for injection Water for injection	Associated with injection therapy	
Options for podiatrist independent prescribing Further considerations	Antimicrobial	Antibiotics – topical, oral and IV	Wound infection Post-injection infection (rare)	http://www.nice.org.uk/ nicemedia/live/ 10934/29243/29243.pdf
Additional questions Appendix 1 Appendix 2			Post-operative infection Skin infections Cellulitis	

