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MINUTES of the second meeting of the Shadow Health Professions Council's Education and Training Committee held on Wednesday 13 February 2002 at Whitefield House, 186 Kennington Park Road, London SE11 4BT

Present :

Ms Christine Farrell
Dr. Graham Beastall
Mrs. Shaheen Chaudhry
Ms Helen Davis
Mr. Paul Frowen
Prof. Anthony Hazell
Mr. Laurence Hughes
Prof. Rosemary Klem
Prof. Jeff Lucas
Mrs. Jacki Pearce
Mr. Gordon Sutehall
Prof. Diane Waller

Ex Officio : Prof. Norma Brook

Also in Attendance

Dr. Peter Burley – Secretary
Ms Alice Murdoch

[with Ms C. Farrell in the Chair]

ITEM 1 02/01 ELECTION OF CHAIRMAN AND VICE CHAIRMAN

1. Chairman

1.1.1 The Committee noted that two candidates had been nominated to stand for the office of Chairman. They were Prof. Anthony Hazell and Prof. Diane Waller.

1.1.2 Each candidate gave a short presentation. A secret ballot was held and Prof. Waller was elected by a majority vote.

1.1.3 Prof. Waller thanked the Committee for electing her to the office of Chairman.

[with Prof. Waller in the Chair]

2. Vice-Chairmen

It was agreed to appoint two vice-chairmen. Two nominations had been received from Mr. Gordon Sutehall and Ms Eileen Thornton (in absentia). They were duly declared elected. Mr. Sutehall thanked the Committee for his election.

3. Convenor

The Committee placed on record its appreciation of the work carried out on its behalf by Ms Christine Farrell as convenor over the last three months.

ITEM 2 02/02 APOLOGIES FOR ABSENCE

2.1 Apologies for absence were received from : Mr. Michael Collins, Miss Mary Crawford, Prof. John Harper, Dr. Robert Jones, Mr. Colin Lea, Ms Gill Pearson, Ms Pamela Sabine, Ms Eileen Thornton, and Dr. Anna Van Der Gaag.

2.2 It was noted in this context that Ms Sylvia Cliffe had resigned from SHPC (and hence the Committee) following a bereavement. The Committee expressed their condolences to her. Pending a review of membership after a new OT alternate representative on the Council had been appointed, the Council had appointed Mary Crawford to the Committee.

ITEM 3 02/03 APPROVAL OF THE AGENDA

On the recommendation of the Chairman,

It was

RESOLVED (1)

that the agenda be approved.

ITEM 4 02/04 MINUTES

It was agreed that the minutes of the first meeting of the Shadow Health Professions Council's Education and Training Committee held on 10 December 2001 be confirmed as a true record and signed by the Chairman.

ITEM 5 02/05 MATTERS ARISING

The Committee received the Secretary's report.

ITEM 6 02/06 SECRETARY'S REPORT

None.

ITEM 7 02/07 MAINTAINING THE CONTINUITY OF CPSM'S EDUCATION APPROVAL AND CONTINUED APPROVAL WORK IN THE FIRST TRANSITIONAL PERIOD

- 7.1 The Committee received and discussed the Executive's report.
- 7.2 It was agreed that the Committee should make a statement of commitment to explore new working methods during the transitional and consultation periods.
- 7.3 It was also agreed that a systems analysis of CPSM functions was needed to inform HPC's considerations.
- 7.4 The Secretary clarified that any of the former Board members concerned in the arrangements would be appointed by HPC under its authority.
- 7.5 Several members commended the need for continuity in decision-making.
- 7.6 It was noted that the financial implications of this proposal were that costs for educational (re-)approval work in 2002 / 3 would be likely to be no greater than for 2001 / 2 and any major variations would be caused by changes elsewhere (eg. in members' expenses regimes) not directly related to educational issues.

It was

RESOLVED (2)

that the report be recommended to the Council for appointment of the advisory groups and that discussions be held with the members, bodies, and officers concerned.

ITEM 8 02/08 BRIEFINGS FOR THE COMMITTEE

- 8.1 The Secretary reported that a number of offers had been made by outside bodies to provide briefings for the Committee. Outstanding offers were by the General Osteopathic Council on how it had approached its equivalent tasks, by the Centre for Higher Education Research and Information (part of the Open University) on the background to Quality Assurance in health courses, and the South East England Credit Accumulation and Transfer Consortium's health network on how academic credit could assist HPC's registration functions (in a way denied to CPSM).
- 8.2 The Committee decided to accept briefings in principle on the basis of 30 minute sessions at the start of each meeting with the executive planning the programme. The briefings would start after April 2002.
- 8.3 Members asked specifically for briefings on Programme Specifications, Progress Files, and qualifications and credit frameworks.

ITEM 9 02/09 CLINICAL SCIENTISTS AND MEDICAL LABORATORY TECHNICIANS BOARDS' REGISTRABLE QUALIFICATIONS

The Secretary reported that proposals for a registrable qualification for each profession, which could carry over to HPC, were now with the Privy Council. There was no action SHPC needed to take on this, but it had been identified earlier as one of HPC's biggest " risks " if CPSM had not discharged its statutory functions in time.

ITEM 10 02/10 DATES OF FUTURE MEETINGS

It was agreed to meet at 10.30 a.m. The dates of the next meetings under SHPC were 15 and 25 March 2002.

For HPC, the Committee's scheduled meetings would be on the Wednesday two weeks before each Council meeting as follows :-

1 May 2002,
22 May 2002,
3 July 2002.

[Subsequent to the meeting HPC has fixed its dates for the rest of the year which would give the following dates subject to confirmation :

- 4 September 2002
- 25 September 2002,
- 16 October 2002, and
- 27 November 2002] .

At 11.30 a.m.

Joined by the members of the CPSM's Educationalists Forum

Members appointed to the Council and Boards :-

Prof. Jackie Campbell (Arts Therapists Board),*
Mrs Catherine Lawrence (Occupational Therapists Board),*
Prof. Mike Pittilo (Prosthetists & Orthotists Board),*
Mr. Paul Turner (OT Board, teacher in HE),
Prof. Don Watson (Orthoptists Board).*

- * Appointed by the Council after consultation with the Secretary of State for Education and Skills and the Scottish Executive.

Chairmen and Secretaries of the five joint validation committees / joint advisory committees :-

Ms Stephanie Hobson and Ms Remy Reyes (OT JVC),
Ms Kathy Burgess (Radiographers JVC),
Dr. Gaye Powell and Ms Sylvia Stirling (SLT JVC),
Ms Margaret Curr (Physiotherapists Joint Validation Committee), and
Mr. David Ashcroft (Chiropodists Joint Quality Advisory Committee).

Other relevant Board and Committee Chairmen :-

Mrs Gail Stephenson (Orthoptists Board).

Other Bodies :-

Ms Julie Swan (Quality Assurance Agency),
Dr. Kate Clarke (Council for Validating Universities),
Ms Eve Jagusiewicz (Universities UK),
Ms Rosemarie Simpson (Health & Care Professions Education Forum)
Ms Barbara Clague (Centre for the Advancement of Inter-professional Education)
Dr. Margaret Sills (Learning and Teaching Support Network for Health and Scientific Practice),
Ms Sandy Goulding (Department of Health), and
Ms Sally Gosling (Allied Health Professions Forum)

Also in attendance

Mr. Don Lorimer
Dr. Peter Burley – Clerk
Mr. Gerald Milch
Ms Niamh O'Sullivan
Ms Lucinda Pilgrim

ITEM 11 02/11 INTRODUCTIONS AND WELCOMES

- 11.1 The Chairman of ETC introduced herself and welcomed the members of CPSM's Educationalists Forum to the ETC. She explained that the Forum was an informal advisory body to the Council at CPSM designed to facilitate multi-professional discussion of educational issues. She paid great tribute to the Forum and to its (and CPSM's) ethos of voluntary service.
- 11.2 The Secretary reported that the working arrangements for the first transitional period (after 1 April 2002) had been agreed at ETC. This meant that most of those present would be being approached in due course by HPC to ask them to continue their work for another year.
- 11.3 As follow-up from the previous ETC meeting, Prof. Lucas raised the point about the need for clarification of the maintenance of funding under the Multi-Professional Education and Training Levy (in order to continue to be able to meet NHS targets for student recruitment).
- 11.4 Apologies for absence were received from Ms Helen Allen and Mrs Mary Macdonald, Ms Patricia Ambrose, Prof. Linda Challis, Ms Mary Embleton, Prof. Judith Hitchen, Mr. Alan Hutchinson, Prof. Anne de Looy, Prof. David Rogers, and Mrs. Sandra Sexton.

ITEM 12 02/12 NOTES OF THE MEETING OF THE CPSM EDUCATIONALISTS FORUM HELD ON 7 NOVEMBER 2001

Agreed.

ITEM 13 02/13 ANY MATTERS ARISING

None.

ITEM 14 02/14 CHAIRMAN'S, PRESIDENT'S, AND SECRETARY'S REPORTS

The Chairman re-inforced the need to treat the first transitional period as a quite separate period from the long-term implementation of Part IV of the OIC. The Committee would need to keep these parallel tracks of its work in mind.

ITEM 15 02/15 STANDARDS OF PROFICIENCY FOR REGISTRATION

- 15.1 The Committee noted the background information supplied.
- 15.2 The Secretary reported that this was the most important item for the long term development of HPC. The proposal was for QAA to be invited to express interest in being SHPC's (ie DoH's) agent to take the work forward to develop proposals for consultation.

- 15.3 It was agreed that the Committee would need to approve a brief for the work. This should be in two stages, the first would be a scoping exercise and the second would move into greater detail.
- 15.4 The meeting directed that the brief include asking whether the Standards should also be multi- (at least in part) or only be uni-professional, with a view to seeking to progress HPC's multi-professional ethos at this early stage if possible.
- 15.5 QAA agreed that if the brief was clear about the intended outcomes and if QAA could call upon the expertise within the professions it would give very careful and sympathetic consideration to its role as facilitator in the exercise.
- 15.6 Proficiencies might operate at different levels in different professions.
- 15.7 Dr. Beastall reported on the parallel work being carried out in Clinical Science (in National Occupational Standards) where different levels were established between overarching and modality specific proficiencies.
- 15.8 Standards of Proficiency should not be confused with common or core curricula or generic health working.
- 15.9 Prof. Pittilo cautioned that the divisions between DoH and HEFCE funded provision was a potential difficulty the project would need to address.
- 15.10 The public needed to understand the difference between proficiency and benchmarking. The public also needed to understand exactly what State Registration meant and how the different functions at HPC interacted. The Committee directed that this discussion be referred to the Communications Committee.
- 15.11 It was clarified that Standards of Proficiency would need to be consistent with Subject Benchmarks and other documents but were not likely to be one of the key interactions with higher education.
- 15.12 The brief – and the project – should (one or the other) clarify just how prescriptive the Standards should be.
- 15.13 The brief and project (between them) should clarify how the Standards would be used by HPC. It was agreed that those seeking "grandfathering*" and non-UK qualified applicants were the most obvious users.
- 15.14 This meant that the Standards had to be set at a realistic level – as advised earlier by CPSM's lawyers.

* This is the process whereby bona fide practitioners can seek entry to the Register at a change in legislation despite not holding an approved qualification.

ITEM 16 02/16 REPORT ON THE DoH / QAA PROTOTYPE REVIEWS FROM THOSE WHO ATTENDED THE STEERING GROUP MEETING ON 8 JANUARY 2002

- 16.1 The Secretary reported that Prof. Norma Brook had been appointed to the Steering Group in her capacity as President. Prof. Rosemary Klem had been appointed as an expert from CPSM, Dr. Peter Burley had been appointed in both capacities, and Dr. Robert Jones had been appointed as an NHS manager. In addition Prof. Jeff Lucas had been appointed to evaluate the prototype reviews.
- 16.2 The reviews in six sites were now underway and ETC would need to take very careful note of their evaluation for the purposes of the proposals it would make for consultation in due course on the implementation of Part IV of the OIC.
- 16.3 Those present at the Steering Group reported very positive progress with the work and that it would be a focus of ETC's attention.
- 16.4 The meeting received Prof. Pittilo's letter to Ms Goulding on the extension of Subject Benchmarking. Prof. Pittilo clarified that he (as co-chairman of the Shared Framework Subject Benchmarking Group) and DoH were in agreement on the issues. He confirmed the value of including more professions in the shared framework. Ms Goulding clarified from DoH's side that Subject Benchmarking was still being progressed – even if not all in the same format. CAIPE confirmed that Subject Benchmarking was proving a key tool for the pursuit of inter-professional education. CAIPE put its good offices at QAA's, DoH's, and HPC's disposal.

ITEM 17 02/17 RESEARCH ASSESSMENT EXERCISE (RAE)

- 17.1 The Committee received the outline report of results from the 2000 / 2001 RAE noting the improvement of AHP performance since the last RAE. The interaction between research and teaching meant that ETC would need to keep itself informed about the RAE.
- 17.2 Prof. Diane Waller forwarded some comments from Prof. Gerry McKenna around the process of the RAE. These comments covered areas such as the benefit of user involvement, focused joint submissions, strategy statements, assessment methods, and the improvement in the quality of submissions. He commented also on the funding decisions arising from the RAE, which appeared to be detrimental to the interests of health and scientific professions. She expressed great concern about the levels of funding for research.
- 17.3 The general conclusion was that the reduction of the unit of resource was a serious issue. It tied in with risks to funding elsewhere in how the Multi-Professional Education and Training Levy might be implemented. The accumulation of adverse funding decisions might prove a major disincentive for maintaining a research base in the professions.
- 17.4 It was agreed that these concerns could best be pursued in the short term via the Council of Nursing (and Allied Health Professions) Deans and via Universities UK.

- 17.5 It was agreed that the President of HPC and Chairman of the Committee should seek a meeting with UUK (Health Committee) and the Standing Committee of Principals.

[Secretary's note : in hand between the secretariats]

ITEM 18 02/18 UP-DATE ON THE BIDS ACCEPTED BY THE DoH FOR MODERNISING EDUCATION AND TRAINING IN ENGLAND

- 18.1 The Secretary reported that the issues raised by these bids had been discussed at a meeting of the Joint Validation Committees held on 23 January 2002. Full papers on that meeting would be put on the next agenda.
- 18.2 Ms Curr reported on a meeting between 11 of the PSM Boards and professional bodies on 23 January 2002 to look at qualifying education programme validation and review procedures. The meeting was to work towards a shared value statement to be submitted to ETC.
- 18.3 The Secretary reported that CPSM had made direct contact with all the bids, meetings had been held with two so far, one was being held on 18 April 2002, and one bid had felt it did not need a meeting. Each bid was considering its position on what level of new approval – if any – was required.

ITEM 19 02/19 LIAISON WITH THE UK COUNCIL FOR GRADUATE EDUCATION

Held over to next meeting.

ITEM 20 02/20 LAUNCH OF THE FUNDING COUNCILS' STRATEGY REPORTS ON RESEARCH IN NURSING AND ALLIED HEALTH PROFESSIONS

- 20.1 Those present at the launch on 4 December 2001 reported on a positive event, but one which underlined the multiplicity of government initiatives and funding and that not all were yet connected up in detail.
- 20.2 In this context Prof. Lucas reported that therapy assistant Foundation Degrees were HEFCE funded in England.
- 20.3 Also in this context Ms Goulding reported that there was going to be a strategic agreement between DoH and HEFCE. DoH acknowledged the continuing importance of HEFCE (and DfES).
- 20.4 Prof. Campbell commended all members to read the reports, but was disappointed by the various responses to them. Prof. Lucas commented on the risks of not promoting a research conscious workforce.*

* [The reports can be found at <http://www.hefce.ac.uk/Pubs/hefce/2001/01-64.htm> and <http://www.hefce.ac.uk/Pubs/hefce/2001.01-63.htm>]

ITEM 21 02/21 CPSM'S RESPONSE TO THE FUNDING COUNCILS' CONSULTATION ON " INFORMATION ON QUALITY AND STANDARDS OF TEACHING AND LEARNING "

The Committee noted CPSM's response. The Secretary reported that the specific (disaggregated) information needs for health courses were recognised by QAA, DoH, and the HE sector as a whole in wider contexts outside this consultation.

ITEM 22 02/22 REPORTS OF SIGNIFICANT CONFERENCES SINCE THE LAST EDUCATIONALISTS FORUM

- 22.1 The Secretary reported attending :
- a conference on a UK overview of QA run by the Centre for Higher Education Research and Information,
 - UKCC's consultation on the future of nursing quality assurance,
 - a briefing conference on Workforce Development Confederations,
 - the General Social Care Council's national consultation event on codes of conduct.
- 22.2 Prof. Campbell reported on a forum for the interaction of HE and DoH IT systems. The meeting acknowledged the importance of this initiative which led into the areas of e-learning, the (former) University for Industry (now " Learning Direct), and other distance learning initiatives.

ITEM 23 02/23 UP-DATE ON DoH CONSULTATION AND OTHER PAPERS

- 23.1 Ms Sandy Goulding reported on the Medical Education Standards Board consultation.
- 23.2 Ms Jagusiewicz confirmed that the UUK consultation on fitness for practice in medical education would be published over the next few months. It would come to ETC in due course.

ITEM 24 02/23 FORWARDING THE REPORT TO CPSM COUNCIL ON THE OUTCOME OF THE DfES'S REVIEW OF INDIVIDUAL LEARNING ACCOUNTS (ILA

- 24.1 The Committee noted the report.
- 24.2 Ms Goulding reported that an NHS ILA scheme would continue to run in some form. It would be known as the NHS Learning Account. The AHPF CPD project was aware of this and would be taking it into account.

ITEM 25 02/25 THE ENHANCEMENT OF QUALITY IN HIGHER EDUCATION

Received.

ITEM 26 02/26 ANY OTHER BUSINESS FROM THE MEETING(S)

26.1 Future Fora

26.1.1 It was agreed that the representatives invited to the CPSM Educationalists Forum should meet with ETC at least once every three months to maintain the networking and dialogue CPSM had achieved. This process should be seen more as a continuing workshop not as a formal consultation.

26.1.2 It was agreed to seek the necessary authority for any expenditure required for such meetings. The sums involved, however, could not be quantified until sometime in April.

26.2 Consideration of Approval of non-Accredited Courses and Qualifications

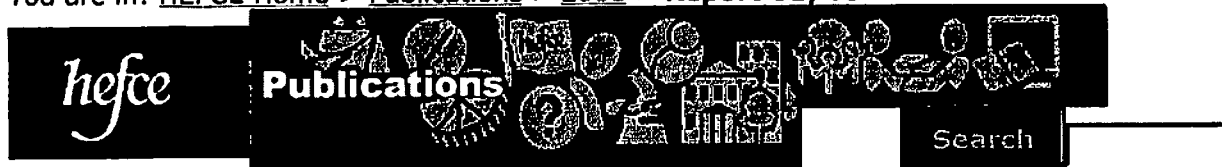
The query was raised of whether ETC could approve education and training provision which enjoyed no other forms of external accreditation and approval (eg. by QAA or the Qualifications and Curriculum Authority).

The Secretary reported that this was within ETC's discretion, but was not a decision to be taken lightly. Advice should be taken from the Department of Trade and Industry and the Department for Education and Skills. This was because recognition of unaccredited provision would be ultra vires at least to the " first " Directive (EEC 89/48). It would have the effect of moving all HPC's professions either into the " second " Directive (EEC 92/51) or even into being deemed unregulated for the purposes of European law.

This topic would need to be addressed on its own if the occasion arose.

CHAIRMAN

You are in: [HEFCE Home](#) > [Publications](#) > [2001](#) > [Report 01/63](#)



Report 01/63

Research in nursing and allied health professions

HIGHER EDUCATION
FUNDING

Report of the Task Group 3 to HEFCE and the Depa Health

To: Heads of HEFCE-funded higher education institutions
Heads of universities in Northern Ireland

Of interest to those responsible for: Research funding; departments dedicated to incorporating nursing, midwifery, health visiting and health professions within HEIs; those within the Department of Health or other organisations concerned with research in departments of the type described above.

Reference: 01/63

Publication date: November 2001

Enquiries to: Tom Sastry, tel 0117 931 7458, e-mail t.sastry@hefce.ac.uk

[Contents and executive summary \(read on-line\)](#)

Please note that references in this document to the CPNR/CHEMS report 'Research in nursing and professions allied to medicine' refer in fact to research in nursing and the allied health professions', which is available on the HEFCE web-site as [HEFCE 01/64](#).

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Report

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Annexes

[[MS Word 74K](#) | [Zipped Word 16K](#) | [Adobe PDF 47K](#) | [Zipped PDF 40K](#)]

Contents

Executive summary

Part one: The current situation

- 1 Background
- 2 The current funding system
- 3 The case for health professions research
- 4 Problems of supply and demand
- 5 Potential for improvement

Part two: Supporting development

- 6 Establishing a new fund, its duration and governance
- 7 Career development and research opportunities
- 8 Interdisciplinarity and collaboration

Annexes

- Annex A Summary of recommendations
- Annex B Task Group 3: membership and terms of reference
- Annex C Proposals for a capacity-building fund for research in nursing and allied health professions
- Annex D Stages of enhancing research
- Annex E Data sources for Figures 1 and 2
- Annex F Glossary

Executive summary

Purpose

1. This report presents the findings and recommendations of Task Group 3, a working group set up jointly by the HEFCE and the Department of Health. Its purpose was to explore ways of better enabling the research base to contribute to the knowledge and the delivery of health services, by nurses and other health professions (AHPs) [[note 1](#)].

Key points

2. The recommendations cover all research relevant to nursing and AHPs, and of whether it is undertaken by members of the professions concerned. This is summarised in Annex A.

3. Our examination of the current funding system for health professions (Chapter 2) shows that it is characterised by two types of underfunding:

- underfunding relative to comparable professions: education research receives 4.5 times as much funding as nursing research. For some AHPs the capacity and funding are scarcely measurable
- underfunding relative to the size of the professions: only 3.9 per cent of nursing academics are defined as research staff, whereas there are 10 nurses for every researcher whose salary costs are supported through a council research grant.

4. Funding is also skewed towards short-term projects. There is a shortage of funding for the type of co-ordinated programme funding and follow-up associated with projects supported by processes dependent upon peer review, such as the Research Assessment Exercise (RAE). This may be responsible for the perception that researchers have to choose between targeting either 'academic research' or 'NHS research'.

5. We argue that this is dangerous: it is important that high quality research is encouraged – whether blue skies, or research of the most immediate relevance; and that all types of research develop alongside each other. Only this will allow us to develop the knowledge base while developing the capacity to produce research to inform practice.

6. We consider that there is a compelling case for research relevant to allied health professions (Chapter 3). This is based on the needs to:

- ensure that higher education institutions (HEIs) are able to train and support research aware professionals
- facilitate research awareness for practitioners and administrators to support evidence-based practice and policy
- understand the research priorities and needs of the health service
- enable specific interventions or specific approaches and phenomena to be evaluated
- establish the knowledge base and ensure that there is scope to underpinning work informing directly applicable research.

7. The historic lack of research funding for nursing and AHPs has had a significant effect (Chapter 4). However, there is now a consensus for action to develop research capacity, embracing not only the HEFCE and the DH but Research Councils, research charities and representatives of the professions the

8. We maintain that the research base has the potential to deliver improvement provided that there is additional support (Chapter 5). We note that the indicators are all improving, although in most cases from a very low base

- RAE ratings
- numbers of research-active staff submitted to the RAE
- levels of research income
- postgraduate student numbers
- collaborations with researchers in other disciplines.

9. In the absence of development funding, it is unlikely that it will be possible for HEIs to maintain this improvement to the point where it becomes self-sustaining.

10. Our main recommendation for delivering improvement is the establishment of a fund to develop and expand the capacity for high quality research in HEIs (Chapter 6 and Annex C).

11. The purpose of such a fund should be to develop capacity in priority areas as a primary aim, to fund specific research projects; however in pursuing this aim it might support research projects as well as research posts or infrastructure projects.

12. We suggest that such a fund be controlled by a governing board, which will decide on funding priorities. We envisage that this governing board will be expected to meet specific performance targets over the period of its existence, which we suggest should be not less than seven years.

13. We also recommend that efforts are made by the governing board with other funders, to co-ordinate funding priorities.

14. We envisage the governing board having the freedom to review its priorities and to allocate resources in whatever way it feels is most likely to achieve its objectives.

15. There is a need to support career development and research opportunities for health professions researchers, teacher researchers and clinician-researchers (Chapter 7). The proposed fund has a role in supporting research training and research career development, and we consider there are other activities which require investment either from the fund or from some other source.

16. We consider that it is essential that teachers in HEIs are familiar with research techniques and where possible are active researchers.

17. We argue that Workforce Development Confederations should fund research training following as part of their support for the development of an appropriate teaching workforce:

- PhD opportunities for staff employed by HEIs whose posts are funded through teaching through Multi-Professional Education and Training (MPE)

- some time for staff employed in HEIs, whose posts are funded by HEFCE to undertake research.

18. Our analysis suggests that the new fund is likely to support the following activities, unless the governing board is satisfied through the co-ordinating mechanisms that they are adequately supported:

- PhD opportunities for newly qualified staff and other non-MPET funded candidates
- full-time post-doctoral research posts
- time for research for academic staff in clinical posts
- provision for experienced research staff (research leaders) to be relieved of clinical and/or teaching duties to supervise, lead and otherwise conduct research.

19. Funding for capital items should fall within the remit of the proposed fund (not necessarily exclusively so).

20. We believe in the importance of promoting collaboration between research professions and research departments, and in interdisciplinary arrangements involving researchers from other traditions (Chapter 8). We recommend that a proportion of the fund be earmarked to develop research networks and disseminate research within and beyond the academic setting.

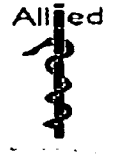
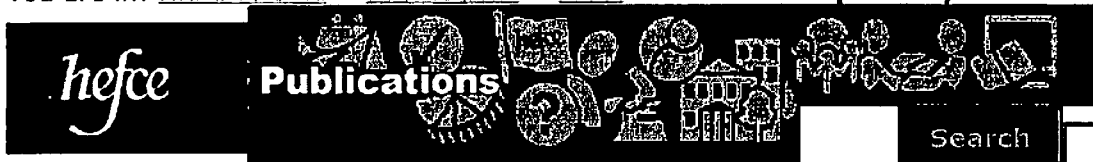
21. We reject the notion that funders should attempt to direct a concentration of research activity into a few centres of excellence. We do however consider that grants from the proposed fund should be allocated on the basis of quality rather than simply fitness for purpose.

22. We are confident that, by recognising and rewarding quality, these arrangements will provide scope for the best centres to compete internationally in their own strength, and are clear that funding arrangements should provide the means to do so. At the same time, our proposals envisage the development of research capacity beyond centres that are currently strong.

1. See glossary for definition of allied health professions.

You are in: [HEFCE Home](#) > [Publications](#) > [2001](#) > **Report 01/63**

You are in: [HEFCE Home](#) > [Publications](#) > [2001](#) > [Research report 01/64](#)



Research report 01/64

Promoting research in nursing and the health professions

Main report

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Technical annexe

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Contents

Acknowledgements

Abbreviations used

Executive summary

1 Introduction

Terms of reference

Conceptions of research

Structure of the report

2 The demand for research in nursing, midwifery and AHPs

Conceptualising demand

Indicators of demand
Policy and R&D initiatives
Research priorities in the NHS
R&D community and the professions
Health technology assessment
Research workforce capacity issues
Regional and other case studies
Professional communities
Research Forum for AHPs
DH consultation exercise on 'Towards a Strategy for Nursing R&D'
Conclusion

3 Findings from the mapping study

Funding for research
Research capacity and research outputs
Collaboration with the NHS
Conclusions

4 Payback from research and comparison with benchmarks

Payback and the benefits of research
Comparisons with education
Comparisons with social work
USA – National Institute of Nursing Research
Canada – Canadian Health Services Research Foundation
Comparisons with international experience: AHPs
Lessons from benchmarking and conclusions

5 Funding and funding models

Introduction
Non-HEFCE funders
HEFCE's possible funding models
Levels of funding
Conclusion

6 Summary of the business case

The importance of the NHS
Demands are not being met
Cost-effectiveness of research
Comparisons with other disciplines and countries
Quality and quantity of research
Conclusion

References

Appendices

I Some key statistics on the allied health professions
II Exemplars of the benefits and impact of research

Executive summary

Background

1. This report is the culmination of a nine-month study undertaken for team from the Centre for Policy in Nursing Research, CHEMS Consultir

Association of Commonwealth Universities, the Higher Education Councils and the Research Forum for Allied Health Professions.

2. We were asked to map the present position as regards university research in nursing, midwifery, health visiting and the allied health professions (A) the demand for such research, and then to explore the case for further research by HEFCE and the Department of Health.

3. Our findings have been presented in two volumes: this main report on the demand and on the business case, while the Technical Annexes give findings as regards research activity in the disciplines concerned.

4. The mapping study used several approaches to collecting data, since from previous studies that very little data already existed. A wide-range questionnaire survey was sent to 121 academic departments. Visits were made to 11 institutions (from which three case studies were developed). A bibliographic analysis was commissioned of the publications for six professions in the Trust's research outputs database, and extensive interviews and consultations were held with research councils, NHSE and Department of Health staff, chairs and members of institutions.

Demand for research

5. The demand for research is rarely identified or quantified, so we decided to categorise it in three ways: policy- and R&D-driven demand, that identified professional groups, and relative demand compared with other benchmarks.

6. Recent policy changes in the NHS such as the move to more home and community-based care imply an extension in the roles of nurses, midwives and AHPs. Government is now stressing the weight to be given to evidence-based aspects of health and social care, placing the onus on the service and community to deliver such evidence. Recent policy statements have identified a gap between the demand for, and the supply of, research in many areas. Initiatives such as the National Institute for Clinical Excellence (NICE) are looking for research evidence in order to inform clinical guidelines for practitioners; evidence is also required for other priority areas such as the National Service Framework.

7. The shortage of health service researchers is considered by some to be a major gap in the NHS's R&D programme as a whole, and research in primary care a particular gap. A recent study referred to a vicious circle of disadvantage because there were few well-qualified researchers (and little sustained investment in developing this capacity), the research outcomes were limited in number and quality.

8. Three of the relevant professions (nursing, physiotherapy and occupational therapy) have recently carried out consultation exercises asking their members which topic areas they thought research was a priority. These findings were passed on to funders, but have had disappointingly little impact so far. A wide range of opinions is collected by the panels of the Health Technology Assessment (HTA) programme, whose role it is to prioritise topics for funding. We analysed a sample of the topics put forward and found that many were potentially applicable to nursing, midwifery and AHPs. NICE has also been presented with a number of research topics to appraise in the same di-

9. Our survey of demand involved an analysis of research proposals submitted to two NHS Regional Offices; this showed that a significant number of projects in the relevant professions were not funded (although this may have been due to a lack of quality). Discussions with the Council of Deans of Nursing and Heads of Schools of Midwifery and Health Visiting and the Research Forum for Allied Health Professions served to confirm both the areas where they thought research was needed and the demand for more research capacity and investment in novice research.

10. We compared research activity in nursing, midwifery and AHPs with education and social work, two professional areas with similar profiles of education the weakness in research capacity and outputs was recognised by the creation of a special teaching and learning research fund managed by the ESRC. This now has a budget approaching £23m, which is used to 'enhance the system-wide capacity for research-based practice in teaching and learning'.

11. Social work as a discipline shares many of the same concerns as nursing, midwifery and the AHPs – no co-ordinating body for funding research, no evidence base to inform practice, and remaining invisible as a discipline. Despite this, however, its academic departments have succeeded in the RAE, with 16% of departments gaining a rating of 5 (compared with 3% in nursing and midwifery).

12. A comparison of the 1998–99 research income between academic departments shows that nursing and AHP departments received the lowest proportion of research council funding of all subjects.

Findings from the mapping study

13. There is evidence that nursing, midwifery and AHP departments are receiving increasing research income, since the 50 departments responding to the survey showed an increase from £3m in 1996–97 to £9.7m in 1999–2000. The main funders have been the Department of Health, NHS regional offices and HEFCE support for research has been £3m a year of QR funding to 11 departments in Unit of Assessment 10 (UOA), which covers nursing and midwifery. £7m a year which has gone to UOA 11 will have reached AHP departments although we do not know the proportion.

14. The capacity to do research has also been increasing: over the five years from 1998–99 nursing, midwifery and AHP research staff in universities increased in number from 97 to 240; however, this represents only 3.9% of the total of 6,174. Comparable figures for other benchmark disciplines are from education 7.6% and social work/studies with 13.3%.

15. In the RAE for 2001 the number of submissions in UOA 10 (which covers nursing, midwifery and health visiting) increased by 19% – the second highest of any discipline. In addition, the number of Category A and A* staff increased by 50% over the 1996 figure – the second highest percentage of any discipline. However, the number of such staff, at 623, is still low in comparison with the number of full-time teaching staff. In UOA 11 (which includes the allied health professions) the submissions were 10% higher than in 1996 but the number of academic staff increased dramatically by 57% (the highest of any discipline) to 1,066. We do not know what part of this increase can be attributed to the AHPs.

16. Postgraduate student numbers in nursing have also grown over the timescale by 94% and amounted to 3,700 in 1998–99. All but 435 of them were part-time.

17. The bibliometric analysis we commissioned has shown a matching number of published papers over the last ten years, although the outputs for nursing and midwifery have not increased since 1995. Authors from hospitals and universities account for a substantial minority of the papers in all disciplines.

18. In dietetics, midwifery and speech and language therapy, we found that six of the papers had a foreign author (as a sign of international collaboration). In the same disciplines had a high number of authors from different addresses, indicating inter-university collaboration within the UK.

19. A high proportion of published papers revealed no funding source, they were self-funded: this percentage was 83% for occupational therapy, 71% for nursing, 71% for physiotherapy, 57% for midwifery, 46% for speech and language therapy and 38% for dietetics. In the NHS as a whole, 47% of funding for research papers is unacknowledged, which means largely unfunded. The UK government provides funding for the research behind 33% of publications in all of the disciplines.

20. Respondents to our questionnaire gave us information on their research outputs, which averaged out at only 1.8 papers over the whole of the years for the 1900 staff involved. They also told us the present number of research outputs among their staff, which was an average of 16% of the total number.

21. Finally, our survey enquired about the number and type of collaborations which nursing and AHP departments had with other departments or institutions. In nursing and midwifery it was usual to have two formal links with other departments and two with other institutions, but to have more than five collaborative arrangements with NHS-related organisations. These figures were low for other AHP disciplines.

The case for investment

22. We explored some of the arguments for more investment in research. We commissioned a brief paper from Dr Steve Hanney, an expert in this area. It was surprising that no serious study has been made of the cost benefit of health research generally. However, Dr Hanney's paper (presented in Annex 2) identified five different arguments for further investment in health research. In a payback model he and Professor Martin Buxton had earlier developed for health service research in general. The five benefits are: knowledge generation, research and research use, enhanced executive decision making, cost effectiveness of different interventions and broader benefits such as a healthier workforce.

23. As part of our benchmarking activity we looked at funding for nursing research in the USA and Canada. In the USA, the National Institute for Nursing Research was established as an entity of the National Institutes of Health in 1993 and receives some \$90m annually from Congress. This sum is equivalent to the salary of a registered nurse. In Canada, a capacity building exercise has been launched providing research support for ten years for a programme of nursing research training awards centred on newly-created chairs in institutions. This has been successful in attracting matching funding from other agencies and sponsors.

24. One chapter in our report reviews the options for providing research in the future. It is clear that there are partners other than the HEFCE and the Department of Health (DH) that will be willing to share in the programme. Some of the Medical Research Council have already expressed interest. In examining different funding models we reached the following conclusions:

- i. Support will be needed for capacity building, research programmes and research environments such as centres and networks.
- ii. Dedicated funding must be available for the AHPs because their requirements and needs differ so much from the other professions.
- iii. Discussions will be needed with Workforce Confederations concerning the research element in their training contracts.
- iv. All NHS Regions will have to be committed to working closely with research in collaborative ventures.

25. On the basis of calculations that bring research expenditure into line with other health disciplines, we suggest that HEFCE and the DH might need to set aside between £6m and £17m.

26. The business case for investment is summed up in Chapter 6 with the following arguments:

- i. The investment is needed by the NHS as the public is being poor served by the current capacity for research in nursing, midwifery and the AHPs and the outputs from it.
- ii. There is a demand for research which is not being met.
- iii. If one interprets 'payback' in a broad sense, there are economic benefits for such investment.
- iv. Research in these disciplines is underweight compared with two other national peer groups and the UK is less generous than the USA and Australia which are investing in research capacity.
- v. The RAE ratings for research in these disciplines show that they are strengthened nationally and the departments need more of the resources so that they can respond to demand.

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