

Internal Audit report – Registration End-To-End

Executive Summary

As part of the 2020-21 Internal Audit Plan as approved by the Committee, BDO LLP have undertaken a review of the HCPC's Registration end-to-end processes.

The objective of the audit was to provide assurance over the processes and controls intended to ensure completeness and accuracy of the HCPC register. The review does not include the key performance indicators, as this area was covered by a recent internal audit.

Previous consideration	None.
Decision	The Committee is invited to discuss the report.
Next steps	Recommended actions agreed with the Executive will be tracked for progress in the Committee's standing recommendation tracker report.
Strategic priority	All
Risk	All
Financial and resource implications	The cost of the audit is included in the Internal Audit annual fee.
Author	BDO LLP



HEALTH & CARE PROFESSIONS COUNCIL

INTERNAL AUDIT REPORT - FINAL REPORT

REGISTRATION END-TO-END
FEBRUARY 2021



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Auditor: George Naylor
Reviewed by: William Jennings

1 Executive Summary

Introduction

- 1.1 This audit was completed in accordance with the approved Health & Care Professions Council (HCPC) internal audit plan for 2020/21.
- 1.2 HCPC is a UK-wide regulator of 15 health and care professions with a statutory responsibility of regulating these professions so that those registered meet required standards, including setting the standards for education and training. The primary purpose being to protect members of the public.
- 1.3 The designated titles used by the 15 professions (e.g. Dietician, Paramedic, or Physiotherapist) are protected by law, and professionals using these titles must be registered with HCPC to use them. To that end, HCPC maintains a public register of those entitled to practise as a member of one of these professions.
- 1.4 HCPC's Registration team consists of approximately 60 employees across five service teams, each managed by a Registration Manager (RM). Each RM is a process owner responsible for different aspects of registration such as UK or International applications. The Registration team is supported by the Operations team who is responsible for resource planning and quality assurance checks.
- 1.5 In October 2020, HCPC transitioned to a new database, CRM Dynamics, to manage the registration process. Changes in CRM Dynamics update in real-time to the publicly available register. One register is maintained covering all 15 professions and registration processes are the same across each profession.

Review objectives and approach

- 1.6 The objective of the audit was to provide assurance over the processes and controls intended to ensure completeness and accuracy of the HCPC register. The key risks with this area of activity are whether there are adequate mitigating controls on the following processes with regarding to maintaining an accurate register and timely updates:
 - Initial registration – UK and overseas applicants.
 - Renewals (ensuring those on the register renewing have complied with requirements including payment of the registration fee and CPD).
 - Temporary and permanent removal from the register by HCPC e.g. arising from Interim Orders and the outcome of Fitness to Practise (FTP) hearings.
 - Voluntary de-registration.
 - Assurances processes for the above.
- 1.7 The review encompassed an end to end review of the process of registration, renewals and deregistration, with the focus on the design of controls and testing its operation, to confirm the understanding of the operation of the processes in practice. This was achieved by holding interviews with key colleagues responsible for the operation of processes, and the testing of a selection of examples to observe the processes operating in a live environment. The aim of the end-to-end review was to provide an overall view of the processes in place through a registrant's lifecycle as a registered professional.

Key conclusions

 (Green-Amber)

Generally a good control framework is in place. However, some minor weaknesses have been identified in the control framework or areas of non-compliance which may put achievement of system or business objectives at risk.

- 1.8 HCPC has developed detailed process maps and user guides covering the registration, renewal and deregistration processes. Furthermore, additional procedural guidance exists to employees covering key aspects of the registration process, such as qualification verification. Our testing of examples found that current practices reflected expected procedures. However, we did note that some process maps to update the Register on the outcome of FtP hearings and QA procedures refer to NetRegulate, the old registration system, throughout instead of CRM Dynamics.
- 1.9 As part of the UK Government’s response to covid-19, healthcare professions were granted powers to create temporary registers to facilitate increasing the numbers of healthcare practitioners with final-year students and previously registered practitioners. HCPC created a separate register to prevent the risk of temporary registrants accidentally remaining on the main register, and also took steps to investigate and prevent the temporary registration of an applicant where an FtP issue had previously been recorded.
- 1.10 HCPC has introduced a predominantly customer self-service model, specifically in relation to professionals renewing their registration and voluntarily deregistering. Professionals initiate the process through HCPC’s online registrant portal and directly input personal data which interfaces with CRM Dynamics. The benefit of this approach is that it reduces the risk of registrant’s details being incorrectly processed by HCPC, and streamlines the internal registration process.
- 1.11 Registrants’ access to the online portal is through a two-factor identification system whereby registrants must enter their password but also enter a code sent each time by text message sent to their mobile phone they registered when setting up their account. While two-factor authentication offers a good degree of protection from unauthorised access account security could be strengthened by using automated emails to registrant email addresses in the event that any account, password or mobile phone details are updated.
- 1.12 Although customer self-service has been introduced in relation to professionals renewing their registration and deregistering, the process to place prospective registrants on the Register is still reliant on Registration Advisors (RAs) copying information recorded on application forms onto CRM Dynamics. This does create a risk of entry errors occurring. HCPC is in the process of developing an online application form, which we welcome. The new procedure will enable applicants to directly enter their personal data and so reduce the risk of data entry errors occurring. However a full self-service application model for initial applicants does create risks around the verification of identify and proof of address documents; these are currently reviewed by RAs as part of the initial registration process and this element of the manual process should be retained.
- 1.13 In addition, the process for placing a UK applicant on the Register is performed by one RA in its entirety. Verification checks are conducted by the person processing the application and there is some checking undertaken by the Quality Assurance (QA) team on a sample basis. However, to minimise errors, we recommend a degree of segregation between the ‘doer’ and ‘checker’ during the registration life-cycle.
- 1.14 One of the risks of a fully customer self-service approach is the over-reliance on prospective or renewing registrants providing accurate information where this is not subject to an independent check, e.g. in relation to criminal records or suitability of character. We do note, however, that independently verifying this kind of information is not common practice among healthcare professions regulators, but is more commonly handled by a registrant’s employer. This approach has its limitations, particularly as some registrants are self-employed or work remotely from each other.

- 1.15 Our testing found evidence of computer-based controls within CRM Dynamics help to prevent an individual being placed on the register who should not be. If the necessary checks and verifications have not been performed, or an anomaly identified, a registrant can be placed “on hold” and the registration cannot be processed any further. In addition, the system automatically updates registration dates preventing RAs from amending dates. The system enables application evidence to be linked to a registration record, has the ability to generate various reports to monitor how quickly applications are processed, and automates email to communication with registrants.
- 1.16 Prior to the implementation of CRM Dynamics an exercise was undertaken where the rights and privileges of HCPC staff users were mapped against the previous registration system NetRegulate to ensure user access rights were proportionate to an employee’s job role.
- 1.17 We reviewed the record all of all active users and noted there are 177 employees with a CRM Dynamics licence across Registration, IT, Education, Finance and FtP. Access rights can be assigned on a “job role” basis as HCPC has developed standard security profiles for each job roles, instead of IT assigning the individual permission rights for each new starter which reduces the risk that user access rights and permissions are inappropriate. For a sample of roles we found that access rights seemed appropriate for the roles assessed.
- 1.18 Although we were informed that user access rights are reviewed monthly, this review is not formally documented. We observed that colleagues commonly change roles from RAs to working in the FtP function, and so with internal staff changes there is a risk that access rights for individuals using the same login details are not updated and checked.
- 1.19 A Quality Assurance process is in place covering the activity undertaken by HCPC’s Registration team. Errors have been categorised depending on their severity and this is built into the QA process. Monthly QA reports are prepared which highlight the number of errors by category and monitor the actual number of quality checks performed against targets.

Recommendations summary table

1.20 The following table summarises the recommendations made across the key risks audited, grouped by priority ratings:

Key risk area	Rating	Recommendation Priority rating		
		1	2	3
1 Initial registration - UK and international	Green Amber	-	2	-
2 Renewals	Green	-	-	-
3 FtP outcomes	Green Amber	-	1	2
4 Voluntary de-registration	Green	-	-	-
5 Quality Assurance	Green Amber	-	-	-
Total recommendations made		-	3	2

1.21 The following tables in Section 2 Key Findings show the results of our analysis by each key risk area. Areas for improvement are highlighted with the key recommendations in the right-hand columns.

2 Key Findings

Key Risk Area 1: Initial registration - UK and overseas

Assessment:

Green

Amber

Background

As a regulator it is important that robust controls exist to ensure that the Register represents an accurate picture of registrants who are appropriately qualified and competent. The application route depends on whether an applicant completed their training in the UK or internationally. HCPC also took steps to introduce temporary registers as part of the UK's response to the Covid-19 pandemic.

Findings & implication

Positive findings

- Registration processes are clearly documented, including detailed flowcharts. Procedures and process maps have been recently updated to reflect the fact the registration process is now managed on CRM Dynamics. Our walkthrough of registration records found cases were processed in line with expected procedures.
- Computer based controls within CRM Dynamics prevent an applicant being placed on the Register before the necessary checks and verifications have been recorded as having been completed. An applicant can be marked "on hold" if an FtP referral has been made or further qualification verifications are required. Once a registration record has been marked "on hold", it will prevent the processing of the registration, and the Register, from being updated.
- For UK applicants, HCPC verifies qualifications directly with education providers which helps reduce the risk that qualifications are not bona fide. RAs are required to verify an applicant's qualifications against a pass list provided by the education provider.
- International applicants' qualifications and experience are assessed by two assessors, from the part of the Register they are applying to, against the HCPC's standards of proficiency. Assessors are required to undertake training and this is refreshed every two years. RMs review assessment decisions. There is therefore a suitable degree of segregation in the assessment.
- Before an applicant can be added to the Register they must pay a registration fee. RAs change the status of the application record "Registered subject to payment" which prevents the Register being updated prior to payment being received. Once payment has been received CRM Dynamics automatically updates the Register. RAs are unable to add or amend register dates which reduces the risk of data entry errors.

Recommendation

1. Where steps in the registration process involve manual entry of data, or are processed entirely by one HCPC colleague, consideration should be had to strengthening or segregating checking controls to reduce the possibility of errors before an applicant is added to the register.

Priority 2

2. HCPC should explore the feasibility of introducing automated emails to be sent to registrants in the event of any changes to their personal or contact information within HCPC's portal.

Priority 2



Management response

Accept

Action: We will review the registration process as part of the improvement work to develop the online capability for registration applications to the Register.

The feasibility of introducing automated emails to be sent to registrants in the event of any changes to their personal or contact information will be explored.

Findings & implication

- HCPC has created a Temporary Register under its emergency powers, triggered by the pandemic. The Temporary Register consists of two parts, former registrants who have de-registered within the last three years and final year students on UK approved programmes who have completed all their clinical practice requirements. The temporary Register is maintained on a Lotus notes database, separate from CRM Dynamics, as it is separate from the main register it prevents individuals from remaining on the register once the emergency powers announced by the government are no longer in force.
- An exercise was undertaken to prevent former registrants from being placed on the register if they have been previously subject to FtP concerns. In addition, HCPC has defined its approach to assessing FtP concerns raised against temporary registrants and, where applicable, removing them from the register.

Areas for improvement and implication

- Applications are received by post or email and there is still a manual data entry element involved in the process where RAs copy an applicant's personal details onto CRM Dynamics to create a registration record. While the adoption of CRM Dynamics involved the introduction of a more self-service approach for applicants, steps with manual data entry still carry risks that information is not entered onto CRM Dynamics correctly, and entering the data is time consuming exercise. Work is being done to automate this process, which we support.
- As part of the registration process registrants create an account on the online portal which is protected by a two-factor identification system codes sent to a registrant's mobile phone must be entered in addition to a password. While two-factor authentication offers a good degree of protection from unauthorised access account security could be strengthened by using automated emails to registrant email addresses in the event that any account, password or mobile phone details are updated.
- An international application can be processed by one or more RA, in addition to a RM reviewing the outcome of an assessor's decision. However, a UK application can be processed in its entirety by a single RA. While the UK registration process is easier to administer, if a RA was to make an error when processing the application this may not be detected until after the applicant was added to the register.
- One of the risks of a fully customer self-service approach is the over-reliance on prospective or renewing registrants providing accurate information where this is not subject to an independent check, e.g. in relation to criminal records, suitability of character, or completion of practical experienced signed-off by a supervisor. We do note, however, that independently verifying this kind of information is not common practice among other healthcare professions regulators, but is more commonly undertaken by employers.

Recommendation

Action Owner: Richard Houghton

Completion date: 1 July 2021

Key Risk Area 2: Renewals (ensuring those on the register renewing have complied with requirements including payment of the registration fee).

Assessment:

Green

Background

Professionals are required to renew their registration every two years. Each profession renews at a set time within a three month window. Registrants are required to complete a professional declaration and pay a renewal fee.

Findings & implication

Positive findings

- HCPC has documented procedures and process maps outlining the renewal process. Our walkthrough of the process found it reflected the documented procedures.
- HCPC has developed a self-service system where registrants renew their registration through HCPC's online portal. The process requires very little manual intervention, and as such reduces processing requirements. The renewal process has been automated to help increase efficiency. Automated emails are sent to registrants inviting them to renew their registration through their online registration account, whereas previously this was mailed out to registrants.
- Registrants are required to confirm that they meet HCPC professional standards and this links automatically to CRM Dynamics. Where a positive declaration is made CRM Dynamics escalates the case to FtP to investigate further.
- Once a registrant has paid their renewal fee CRM Dynamics automatically updates the Register, and as such reduces the risk of data entry errors occurring as this is an automated process.
- Daily management reports are run detailing the percentage of registrants who have renewed.

Areas for improvement & implication

- None.

Recommendation

None



Management response

N/A

Key Risk Area 3: Temporary and permanent removal from the register by HCPC e.g. arising from interim orders & the outcome of FtP hearings.

Assessment:

Green

Amber

Background

Where concerns about a registrant's fitness to practise are so serious that public safety would be put at risk HCPC may remove a registrant from the Register. In certain cases HCPC may apply an Interim Order which prevents the registrant from practising during the investigation. An interim order may be imposed for a maximum period of 18 months and reviews occur six months after the Order was made, and then every three months after that.

Findings & implication

Positive findings

- Roles and responsibilities for updating the Register on the outcome of FtP hearings are clearly defined.
- A registrant's FtP status on Dynamics must be changed to apply a sanction. Our review of user access security profiles found the FtP team has the ability to amend an FtP status, whereas the Registration team are unable to do so and so the roles around Interim Orders were appropriately segregated.
- Each day managers are required to email the Assurance and Development team and other individuals confirming that they have updated the Register.
- A reconciliation is performed comparing the FtP / sanction status of registrants as per CRM Dynamics against the FtP case management system, Charter to ensure statuses match.

Areas for improvement & implication

- The process to update the Register following a decision to temporarily or permanently remove a registrant is a manual one and reliant on the use of internal spreadsheets. This increases the likelihood of human and data entry errors occurring. Specifically, we noted:
 - Hearing outcomes are recorded on a spreadsheet which are then required to be copied onto CRM Dynamics in order to update the Register.
 - A WebID number is recorded on Dynamics in order to update the Register in real-time. A Hearings Officer copies the WebID from HCPC's website onto the hearing outcomes spreadsheet which is then copied onto Dynamics.
 - An Interim Order is required to be reviewed every six months, and every three months after that. A Hearings Officer manually enters these review dates onto Charter after updating the hearing outcomes spreadsheet. There is a risk that review dates are omitted or entered incorrectly.

Recommendation

3. HCPC should take steps to limit / manage potential overreliance on the use of spreadsheets as part of the temporary or permanent removal of registrants from the Register. Steps taken could include:
 - Exploring the feasibility of embedding some of the processes within CRM Dynamics and its electronic workflows
 - Ensure detailed checking of information is regularly carried out of any changes made to spreadsheets
 - Password protect or limit access to areas of spreadsheets where information is not expected to regularly change

Priority 2

4. Procedures and process maps that still refer to NetRegulate should be reviewed to ensure they reflect most up-to-date activities of teams and to reflect the fact that HCPC has transitioned to CRM Dynamics.

Priority 3

5. The monthly review of user access rights should be documented to support ensuring this control is formally completed to prevent inappropriate access to amending the Register.

Priority 3



Management response

Findings & implication	Recommendation
<ul style="list-style-type: none">• The process to update the Register requires the Hearings Team Manager or Tribunal Services Manager to review the hearing outcomes spreadsheet and update the Register accordingly. There is no automated workflow / notification reminding the manager to update the Register. This increases the risk that sanctions are not applied in a timely manner.• We reviewed the process map outlining the process to follow to update the Register on the outcome of FtP decisions and noted it referred throughout to NetRegulate indicating it requires updating since the introduction of the CRM system.• User access rights are reviewed monthly, however this review is not documented. We observed that colleagues commonly change roles from RAs to working in the FtP function, and so with internal staff changes there is a risk that access rights for individuals using the same login details are not updated and checked.	<p>Accept</p> <p>Action: The process and controls for temporary or permanent removal of registrants from the Register will be reviewed.</p> <p>Procedures and process maps will be updated to reflect CRM Dynamics.</p> <p>The monthly review of user access rights will be documented.</p> <p>Action Owner: Laura Coffey / Richard Houghton</p> <p>Completion date: 1 May 2021</p>

Key Risk Area 4: Voluntary de-registration

Assessment:

Green

Background

Registrants can elect to come off the Register for various reasons, such as moving abroad and practising outside of the UK, a career break or retirement. To deregister, registrants need to log into their online accounts on the registrant portal and the process of deregistering can be completed electronically. We interviewed key members of staff, undertook a walkthrough of the de-registration process and reviewed relevant procedures and process maps.

Findings & implication

Recommendation

Positive findings

- The process is customer led and requires registrants to log into their online account on the registrant portal to initiate the deregistration process. The process requires very little manual intervention, and as such reduces processing requirements.
- The deregistration details entered by the registrant on the portal, such as the reason for leaving the register and deregistration date, link and automatically update on Dynamics, thus reducing the risk of data entry errors.
- Dynamics performs a check against the 'watch list' to prevent a registrant from deregistering if there is an open FtP concern. If there is a potential match the case is escalated to FtP to investigate and the status changed to "voluntary deregistration on hold".
- Registrants receive an automated email confirming that they have come off the Register, which as a result requires no manual input from the Registration team. This also helps to prevent a registrant being de-registered without their knowledge or intent.

None



Management response

N/A

Areas for improvement & implication

- None.

Key Risk Area 5: Assurance processes for the above

Assessment: Green Amber

Background

The primary objective of HCPC's Register is to protect members of the public who receive care. The quality assurance (QA) team provides support internally to help demonstrate to management, external regulators and third parties that HCPC is achieving its objectives. This is achieved by the implementation of a Quality Control Matrix and a series of regular checks.

Findings & implication

Positive findings

- HCPC has a Quality Control Matrix in place which outlines the number of quality control checks to be performed across each aspect of the registration process. Quality control checks are performed by Team Leaders or experienced Registration Advisers.
- Errors are categorised depending on their severity and this is built into the QA process. For instance, a category three error would be a professional being placed on the register when they should not be, whereas a category one error would be a minor data entry error.
- The number of quality control checks required to be undertaken per Registration Adviser has been documented. 100% of applications processed by new starters are to be quality checked and the number of checks decreases as the Registration Adviser becomes more experienced.
- A monthly QA report is prepared by the Registration Operations Team which summaries the QA activity undertaken across the month. The report highlights the number of errors by category identified and the number of quality checks performed against targets.
- In addition to the quality checks performed by the Registration department, HCPC's QA Team undertake audits on key aspects of the registration process. Each audit carried out defines the threshold standard of quality. Standards are set in order to provide assurance that the HCPC meet its legislative obligations and the relevant Professional Standard's Authority (PSA) Standards of Good Regulation (SOGR).
- We reviewed audit reports within the last two years and noted they covered specific aspects of the registration process, including: pass lists, FtP referrals, registration appeals, CPD assessment decisions and international decisions. Recommendations arising from audits are agreed with the Registration Team and recommendations are assigned an owner responsible for implementation and a proposed implementation date.

Areas for improvement & implication

- HCPC's Quality Control procedures refer throughout to NetRegulate and so have not been updated following the introduction of CRM Dynamics.

Recommendation

See Recommendation 4 above.

Management response

N/A

A Audit objectives, Risks & Scope

Terms of reference	
Objectives	The objective of the audit is to provide assurance over the processes and controls intended to ensure completeness and accuracy of the HCPC register.
Key risk areas	<ul style="list-style-type: none"> • Initial registration - UK and International • Renewals (ensuring those on the register renewing have complied with requirements including payment of the registration fee) • Temporary and permanent removal from the register by HCPC - e.g. arising from interim orders & the outcome of FtP hearings • Voluntary de-registration • Assurance processes for the above.
Scope	<p>As the review is covering the end to end of the process of registration, the focus is on the design of the controls with testing which confirms the understanding of the operation of the controls in practice. The end-to-end review will provide a complete picture of the processes in place through a registrant's lifecycle as a registered professional. Thus the interactions between different processes and departments will be understood, rather than a review which looks at a single step of the process in isolation. It is envisaged that future audits will focus on detailed areas, as required.</p> <p>Following the GMC's Alemi case in 2018, where an overseas historic registrant was found not to be a doctor, HCPC carried out an additional review of its registration procedures. As BDO were involved in that investigation at the GMC, we will apply our experiences of the case and evaluate the exercise done by HCPC. We will also consider the assurance arrangements in place, such as spot checks, monitoring of performance at an operational level (such as processing times). For each of the process areas, we will consider the timeliness of actions and their accuracy.</p> <p>The review will not include the key performance indicators, as this area was covered by a recent internal audit. The review will include the access rights of staff members to update the register (for example, that the person making an amendment cannot also approve it), but will not cover in detail the security arrangements in place that protect the register against unauthorised amendments outside of the standard amendments processes (additions, deletions & editing of data) outlined in the key risk areas.</p> <p>We will also evaluate the controls over the Covid emergency arrangements whereby third year students and recently deregistered individuals who qualified for being included on the register under the emergency powers.</p> <p>For amendments to the register arising from FtP decisions, we will only examine the interface between the FtP process outcomes and that the register is appropriately updated for cases since the main audit was carried out. A previous internal audit covered the FtP process in detail.</p>
Approach	We will interview key staff responsible for the processes above. This will be followed up with 'walking through' the processes using real examples sampled and review of documentation.

B Audit definitions

Opinion/conclusion	
 (Green)	Overall, there is a sound control framework in place to achieve system objectives and the controls to manage the risks audited are being consistently applied. There may be some weaknesses but these are relatively small or relate to attaining higher or best practice standards.
 (Green-Amber)	Generally a good control framework is in place. However, some minor weaknesses have been identified in the control framework or areas of non-compliance which may put achievement of system or business objectives at risk.
 (Amber)	Weaknesses have been identified in the control framework or non-compliance which put achievement of system objectives at risk. Some remedial action will be required.
 (Amber-Red)	Significant weaknesses have been identified in the control framework or non-compliance with controls which put achievement of system objectives at risk. Remedial action should be taken promptly.
 (Red)	Fundamental weaknesses have been identified in the control framework or non-compliance with controls leaving the systems open to error or abuse. Remedial action is required as a priority.

Any areas for improvement are highlighted with the key recommendations in the right-hand columns. The symbols summarise our conclusions and are shown in the far right column of the table:

Good or reasonable practice	
An issue needing improvement	
A key issue needing improvement	

Recommendation rating	
Priority ranking 1:	There is potential for financial loss, damage to the organisation's reputation or loss of information. This may have implications for the achievement of business objectives and the recommendation should be actioned immediately.
Priority ranking 2:	There is a need to strengthen internal control or enhance business efficiency.
Priority ranking 3:	Internal control should be strengthened, but there is little risk of material loss or recommendation is of a housekeeping nature.

C Staff consulted during review

Name	Job title
Ewan Shears	Governance Officer
Richard Houghton	Head of Registration
Adam Mawson	Registration Manager
Nicola Bibbey	Registration Manager
Mark Robinson	Registration Manager
Imran Inamdar	FtP Operational Manager - Triage
Mélanie Harel	Hearings Team Manager
Dushyan Ashton	Registration Manager
Fernando Masuko	Resource Planning and Service Delivery Coordinator

We would like to thank these staff for the assistance provided during the completion of this review.

FOR MORE INFORMATION:

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